Airport Road Widening

HGAC ID - #658 Benefit-Cost Analysis August 2024



The 2024 USDOT Benefit-Cost Analysis (BCA) Guidance for Discretionary Grant Programs forms the basis for the methodologies employed to estimate quantified and, subsequently, monetized benefits for the Airport Road Widening project. The evaluation process examines the fundamental question of whether the anticipated societal benefits of the project justify the associated costs, acknowledging the inherent difficulty in quantifying some benefits and costs. This analysis examines how the No-Build and Build Scenarios enhance societal benefits over the planning horizon.

This BCA analysis quantifies the net difference between the No-Build and Build Scenarios for the Foster Drive Widening Project ("Project"). The project limits are detailed in Table 1.

Table 1. Project Limits

Street	Terminus A	Terminus B
Airport Road	N Porter Road	N FM 3083 Road E

BCA Result Summary

Benefits and costs in real dollars and discounted real dollars are shown in the table below. The benefitcost ratio is 2.20 in 2022 real dollars and 1.40 when discounted at 3.1%.

Table 2. BCA Summary

Scenario	\$2022 Real Dollars	\$2022 Real Dollars 3.1% Discount
Benefits	\$54,298,000	\$31,369,000
Costs	\$25,010,000	\$21,923,000
BCA	2.20	1.40

BCA Methodology and Foundations to BCA

The baseline (No-Build) and Build methodology and calculations for each benefit are contained within this technical memorandum, supported by the BCA Excel Workbook. The calculation is based on the following methodologies and general assumptions.

Real Dollars & Discount Rate

All monetized values in the analysis are standardized to 2022 (real dollars). Costs from previous years were adjusted using a 2.79% annual inflation factor, derived from Table A-7 of the 2024 USDOT BCA Guide, to **reflect real dollars in 2022.Error! Bookmark not defined.** The final present-value estimates in this **Benefit-Cost Analysis (BCA) utilized a 3.1% discount rate** recommended by OMB Circular A-94 for both benefits and costs. Real dollars, also known as inflation-free or constant dollars, allow for consistent comparisons over time by negating the effects of inflation.

Summarized Costs

The costs for the Project in the year of expenditure amount to \$28,174,000 (nominal dollars). Applying an annual inflation factor of 2.79%, the costs were discounted from the expenditure year to reflect real dollars in 2022. Consequently, the total project cost in 2022 real dollars is \$25,010,000. These costs are

discounted at 3.1% from the expenditure year to 2022, resulting in total discounted costs of \$21,923,000.

Cost	Nominal \$ Year of Expenditure No Discount	Real \$ \$2022 No Discount	3.1% Discount \$2022
Planning	\$34,000	\$35,000	\$36,000
Design/Environmental	\$3,062,000	\$2,819,000	\$2,573,000
Construction	\$25,078,000	\$22,155,000	\$19,314,000
Project Costs	\$28,174,000	\$25,010,000	\$21,923,000

Table 3. Project Costs

Planning Horizon

The planning horizon spans from 2022 to 2047, initiating from the project's planning phase. The Project is expected to begin operations in 2028, with a projected 20-year operating period. Consequently, benefits are quantified over the 20-year period from 2028 to 2047.

No-Build Scenario

The No-Build Scenario assumes that the roadway will continue to deteriorate and be minimally maintained throughout the planning horizon. The planning horizon includes 20 years, from 2026 to 2046.

Build Scenario

The **Build Scenario** assumes widening the road from two to four lanes and adding pedestrian facilities on both sides of the project corridor, which will include the following major components:

- Widen the road from two lanes to four lanes.
- Install a 5' wide sidewalk with ADA-compliant ramps and curb extensions and add crosswalk markings on both sides of Airport Road, as well as install additional street lighting.
- Upgrade two intersections of Airport Road with Loop 336 and FM 3083. These improvements will mitigate congestion, improve travel time, and improve safety.
 - The Loop 336 intersection upgrade will include: replacing the span wire signal with mast arms, lane widening (including the added turn lane), and adding median refuge islands.
 - The FM 3083 intersection upgrade will include relocation of the newly mounted signal poles, lane widening (including a new right-turn lane) and adding median refuge islands.
- The proposed pavement design will utilize concrete panels.

Major Key Data Points

To measure the economic value of outcomes to be achieved by a project, several key data points are used throughout the analysis.

Annual Average Daily Traffic

Current and future vehicle daily volumes are obtained from the Texas Department of Transportation (TxDOT) Statewide Planning Map.¹

Table 4. Average Daily Traffic Volume

Segment	2022	2047	CAGR
Airport Road: From N Porter Road to N FM 3083 Road E	3,292	4,236	1.27%

Daily Vehicle Miles Traveled

Vehicle miles traveled are calculated by multiplying the daily AADT by the length of the project corridor.

 Table 5. Average Daily Vehicle Miles Traveled (Without Modal Diversion)

Segment	Corridor Length Miles	2022	2047
Airport Road: From N Porter Road to N FM 3083 Road E	1.6	5,268	6,778

Daily Vehicle Miles Traveled with Modal Diversion

The benefits of active transportation improvements of the Project are mostly derived from the new projected walking and cycling trips diverted from automobile usage. New daily induced trips are gathered from the Activity-Connectivity Explorer (ACE) Advance viewer interactive web app on H-GAC website. The induced daily trips are multiplied by the average pedestrian trip length of 0.86 mi to estimate the reduction of VMT derived from modal diversion.

Table 6. Daily VMT Reduced by Modal Diversion

Mode	Daily Induced Demand 2028	Daily Induced Demand 2047	Daily VMT Reduced 2028	Daily VMT Reduced 2047
Pedestrian	16	22	14	19
Total	16	22	14	19

Table 7. Average Daily Vehicle Miles Traveled (With Modal Diversion)

Segment	Corridor Length Miles	2028	2047
Airport Road: From N Porter Road to N FM 3083 Road E	1.6	5,668	7,200

¹ TxDOT – Statewide Planning Map. Accessed on March 2024, from

https://www.txdot.gov/apps/statewide_mapping/StatewidePlanningMap.html

Project Specific Monetized Benefits

The 2024 USDOT BCA guidance provides guidance on an array of benefits that can be monetized using parameters provided by the USDOT. Proceeding with the **Build** scenario will yield the following monetizable societal benefits; however, there are also associated disbenefits with the project, as explained below:

Benefit 1: Remaining Useful Life of Asset

The asset is expected to have a 50-year useful life. After 20 years of operation, 60% of its useful life will remain at the end of the planning horizon.

Table 8. Useful Life Monetized Benefits				
Useful Life Calculation	No Build	Build		
Construction Cost	\$0	\$22,155,000		
(x) Remaining Life at End of Planning Horizon		60%		
Total in Real \$	\$0	\$13,293,000		
Total Monetized Benefit Real \$ \$13,293,000				
Total Monetized Benefit Discounted @ 3.1%\$6,197,000				

Benefit 2: State of Good Repair

Maintenance and user costs associated with the condition of a roadway's surface are significant factors in the decision to continue with the current pavement or to replace it. The capital expenditure required for a reconstruction project may make economic sense if it saves money over the planning horizon. Demonstrating a roadway's current surface condition, or state of good repair (SOGR), and projecting the costs and benefits for alternative maintenance strategies will provide the information needed to make this decision.

Table 9. State of Good Repair Monetized Benefits

State of Good Repair Calculation	No Build	Build
On-Going Maintenance Cost	\$1,496,000	\$292,000
Rehab Cost	\$16,166,000	\$0
Residual Life of Rehab	(\$4,613,000)	\$0
User Costs (Value of Travel Time)	\$7,243,000	\$4,809,000
Vehicle Wear and Tear	\$1,598,000 \$160,000	
Total in Real \$	\$21,891,000	\$5,261,000
Total Monetized Benefit Real \$	\$16,6	530,000
Total Monetized Benefit Discounted @ 3.1%	\$10,4	186,000

Benefit 3: Safety Improvements

The analysis uses the average number of crashes by type over the last 5 years (2019-2023) from TxDOT Crash Record Information System (CRIS) database. The appropriate reduction factor was given by TxDOT based on the 2022 TxDOT Highway Safety Improvement Program (HSIP) work codes, and the damages avoided are quantified using USDOT parameters by injury type.² A crash can only be assigned to one work code. If multiple work codes are applicable to one crash, the work code with the highest crash reduction rate will be assigned to that crash. For the Project, crashes and corresponding injuries were assigned to codes listed in tables below.

	First Harmful Event - Auto							
Injury	2019	2020	2021	2022	2023	Average (No-Build)		
Non-Injury	17	26	13	19	20	19.0		
Possible Injury	6	3	4	2	0	3.0		
Non-Incap. Injury	0	3	0	0	2	1.0		
Serious Injury	1	0	0	0	1	0.4		
Fatality	0	0	0	0	0	0.0		
Unknown Injury	0	2	1	3	0	1.2		

Table 10. Roadway Related Crashes - Injury Data (5-Year Average)

² Texas Department of Transportation (2022). Highway Safety Improvement Manual. Retrieved August 2022 from <u>https://www.txdot.gov/inside-txdot/forms-publications/publications/highway-safety.html</u>

Injury	Roadway Countermeasure #1 - 304, 407 Safety Lighting, Install Sidewalks Reduction Factor: 46% Service Life: 15 Years								
	2018	2019	2020	2021	2022	Average (No-Build)	Average (Build)		
Non-Injury	0	0	0	2	3	1.0	0.5		
Possible Injury	0	0	0	0	0	0.0	0.0		
Non-Incap. Injury	0	0	0	0	0	0.0	0.0		
Serious Injury	0	0	0	0	0	0.0	0.0		
Fatality	0	0	0	0	0	0.0	0.0		
Unknown Injury	0	0	0	3	0	0.6	0.3		

Table 11. Roadway Countermeasure #1 - 304, 407 Safety Lighting, Install Sidewalks

Table 12. Roadway Countermeasure #2 - 303, 401 Resurfacing, Install Pavement Markings

Injury	Roadway Countermeasure #2 - 303, 401 Resurfacing, Install Pavement Markings Reduction Factor: 50% Service Life: 10 Years								
	2018	2019	2020	2021	2022	Average (No-Build)	Average (Build)		
Non-Injury	5	9	5	0	5	4.8	2.4		
Possible Injury	1	0	0	0	0	0.2	0.1		
Non-Incap. Injury	0	0	0	0	1	0.2	0.1		
Serious Injury	0	0	0	0	0	0.0	0.0		
Fatality	0	0	0	0	0	0.0	0.0		
Unknown Injury	0	0	0	0	0	0.0	0.0		

Injury	Roadway Countermeasure #3 - 108, 203 Improve Traffic Signals, Install Raised Median Reduction Factor: 51% Service Life: 20 Years						
	2018	2019	2020	2021	2022	Average (No-Build)	Average (Build)
Non-Injury	11	16	7	17	12	12.6	6.2
Possible Injury	4	1	4	2	0	2.2	1.1
Non-Incap. Injury	0	2	0	0	1	0.6	0.3
Serious Injury	1	0	0	0	1	0.4	0.2
Fatality	0	0	0	0	0	0.0	0.0
Unknown Injury	0	2	1	0	0	0.6	0.3

Table 13. Roadway Countermeasure #3 - 108, 203 Improve Traffic Signals, Install Raised Median

Safety - Auto Monetized Benefits	No Build	Build
Countermeasure #1 - 304, 407 Safety Lighting, Install Sidewalks	\$2,033,000	\$1,098,000
Countermeasure #2 - 303, 401 Resurfacing, Install Pavement Markings	\$931,000	\$466,000
Countermeasure #3 - 108, 203 Improve Traffic Signals, Install Raised Median	\$21,097,000	\$10,338,000
Total in Real \$	\$24,062,000	\$11,901,000
Total Monetized Benefit Real \$	\$12,160,000	
Total Monetized Benefit Discounted @ 3.1%	\$7,781,000	

Table 14. Safety - Auto Monetized Benefits

Benefit 4: Value of Time

The impact of a project on congestion can be measured through the value of travel time (VoTT) on the network. Travel time has a direct relationship with overall network congestion. The more congested a roadway or network is, the longer the travel time is, thereby increasing person hours traveled. The methodology for determining congestion benefits uses Synchro software to analyze delay reduction at intersections with a micro-level model during the AM and PM peak hour. This method requires collecting the current traffic counts, including pedestrian counts, along the affected roadways and project the future volume under the Build and No-build scenarios. The Synchro analysis shows the operational impacts of the proposed Project, which includes intersection delay (see table below).

Delay (Sec/Vehicle) (2025)	N	o-Build		Build
Intersection	AM	PM	AM	PM
Airport Rd. & FM 3083 E	21.75	23.45	21.95	23.45
Airport Rd. & Loop 336 E	18.225	18.4	20.375	21.275
Airport Rd. & E Dallas St.	3.1	1.4	3.00	4
Airport Rd. & N Porter Rd./Montgomery Women's Center Dr.	3.8	4.1	3.7	4.1

Table 15. Delay Seconds Per Vehicle 2028

Table 16. Delay Seconds Per Vehicle 2048

Delay (Sec/Vehicle) (2045)		No-Build		Build	
Intersection	AM	PM	AM	PM	
Airport Rd. & FM 3083 E	30.25	42.00	30.78	30.78	
Airport Rd. & Loop 336 E	50.55	77.3	28.65	38.25	
Airport Rd. & E Dallas St.	19.8	18.2	20.1	19	
Airport Rd. & N Porter Rd./Montgomery Women's Center Dr.	4.6	202.8	4.5	133.8	

The 2023 USDOT BCA Guidance provides recommended hourly values (\$2022) of travel time savings for occupants of passenger vehicles (\$19.60/person-hour and 1.67 persons per vehicle) and for commercial vehicle operators (\$33.50/person-hour). A separate value is provided for reductions in other components or aspects of travel time, including walking, cycling, waiting time, transfer time, and time

spent standing in a crowded transit vehicle (\$35.80/person-hour). The factors are multiplied by the total hours of delay experienced by each person derived from the delay seconds per vehicle above (note each vehicle is assumed to have 1.67 persons per vehicle).

Table 17. Value of Time Benefits	
Value of Time Calculation	

Value of Time Calculation	No Build	Build		
Auto Vehicles	\$30,321,000	\$22,367,000		
Commercial Vehicles	\$2,735,000	\$2,018,000		
Total in Real \$	\$33,056,000	\$24,385,000		
Total Monetized Benefit Real \$	\$8,6	\$8,671,000		
otal Monetized Benefit Discounted @ 3.1% \$4,662,000		62,000		

Benefit 5: Emissions

The Project will install new sidewalks that can accommodate both pedestrians and bicyclists, these amenities will result in modal shift with a reduction in overall VMT. Additionally, environmental benefits for auto idling are quantified. Idle emissions are a direct output of the Synchro Model.

H-GAC models NOx using the following emissions factor:

• Nitrogen Oxides (NOx): 0.19 grams (g) per VMT

United Environmental Protection Agency (EPA) uses the following emissions factor for CO₂:³

• Carbon Dioxide (CO₂): 0.0089 metric tons per gallon of gasoline used.

Additionally, environmental benefits for auto idling are quantified. Idle emissions are a direct output of the Synchro Model. NOx and CO₂ have measurable societal economic impacts on the economy. The 2023 USDOT BCA Guide provides recommended monetized values of damage costs for NOx and CO₂ emissions per metric ton by year between 2022 and 2050. These values are used to calculate the Project's benefit derived from the reduction of harmful air pollutants.

Table 18. Emission Benefits		
Emission Calculation	No Build	Build
Nitrogen Oxides (NOx)	\$2,180	\$1,760
Carbon Dioxide (CO ₂) (Discounted @ 2%)	\$7,036,640	\$5,521,460
Total in Real \$	\$7,038,820	\$5,523,220
Total Monetized Benefit Real \$\$1,515,000		
Total Monetized Benefit Discounted @ 3.1%	\$1,046,000	

³ Environmental Protection Agency. (n.d.). EPA. Retrieved April 2024, from <u>https://www.epa.gov/energy/greenhouse-gases-equivalencies-calculator-calculations-and-references</u>

Benefit 6: Mortality Reduction

To monetize the reduction in mortality risks associated with increased walking, the 2023 USDOT BCA Guide recommends \$7.20 (\$2021) per induced walking trip. This is based on the following factors: an assumed average walking speed of 3.2 miles per hour, an assumed average age of the relevant age range (20-74 years) of 45, a corresponding baseline mortality risk of 267.1 per 100,000, an annual risk reduction of 8.6 percent per daily mile walked, and an average walking trip distance of 0.86 miles. This monetized value can only be applied to trips induced from non-active transportation modes within the relevant age range. A general assumption of 68% of overall induced trips falling into the walking age range (20-74 years), assuming a distribution matching the national average, is applied in the absence of more localized data on the proportion of the expected users falling into the age range.

Mortality Reduction Benefits = Number of New Walking Trips Induced from Non-Active Transportation Modes * 68% * \$7.20

The 2023 USDOT BCA Guide recommends \$6.42 (\$2021) per induced cycling trip to monetize reduced mortality risks associated with increased cycling. It is based on an assumed average cycling speed of 9.8 miles per hour, an assumed average age of the relevant age range (20-64 years) of 42, a corresponding baseline mortality risk of 217.9 per 100,000, an annual risk reduction of 4.3 percent per daily mile cycled, and an average cycling trip distance of 2.38 miles. This monetization value can only be applied to trips induced from non-active transportation modes within the relevant age range (20-64 years), assuming a distribution matching the national average, is applied in the absence of more localized data on the proportion of the expected users falling into the age range.

Mortality Reduction Benefits = Number of New Cycling Trips Induced from Non-Active Transportation Modes * 59% * \$6.42

Mortality Reduction Calculation	No Build	Build	
Pedestrian Facility	\$0	\$501,000	
Total in Real \$	\$0	\$501,000	
Total Monetized Benefit Real \$	\$501,000		
Total Monetized Benefit Discounted @ 3.1%	\$312,000		

Table 19. Mortality Reduction Monetized Benefits

Benefit 7: Other Externalities

The 2023 USDOT BCA Guide provides recommended monetized values for external highway use costs. The recommended costs per vehicle mile traveled including all kinds of vehicles in urban locations are \$0.144 for congestion and \$0.0048 for noise.

Other Externalities Reduction = VMT * (\$0.144+\$0.0048)	
VMT = Vehicle Miles Traveled Reduced because of Modal Diversion	

 Table 20. Other Externalities Monetized Benefits

Other Externalities Calculation	No Build	Build
Congestion Externality	\$45,700	\$32,900
Noise Externality	\$1,500	\$1,100
Total in Real \$	\$47,200	\$34,000
Total Monetized Benefit Real \$	\$13	,000
Total Monetized Benefit Discounted @ 3.1%	\$8,	,000

Benefit 8: Auto Fuel Consumption

Fuel consumption is modeled through Synchro for the AM and PM peak hours in the No-Build and Build scenarios. The 2021 U.S. Energy Information Administration shows that the fuel cost per gallon in Texas is \$2.73. The Texas Comptroller shows the fuel taxes as \$0.38.

Total Cost of Fuel = (Fuel Cost per Gallon in Texas – Fuel Taxes) *Daily Gallons of Fuel Consumed * 365

Table 21. Auto Idle Fuel Consumption

Auto Idle Fuel Consumption	No Build	Build
Auto Idle Fuel Consumption	\$6,255,000	\$4,938,000
Total in Real \$	\$6,255,000	\$4,938,000
Total Monetized Benefit Real \$	\$1,3	16,000
Total Monetized Benefit Discounted @ 3.1%	\$75	6,000

Benefit 9: Facility Improvement

The 2023 USDOT BCA Guidance points out that traffic speeds and volumes along key pedestrian corridors, as well as elevation gains and width of sidewalks, can directly affects the comfort, convenience, and safety of the facility for pedestrian use.

Sidewalk Expansion Benefit = \$0.11 * Added Width (foot) * (Number of Existing Walking Trips + ½ New Walking Trips) * Trip Length

Trip Length = Proposed Length of Expanded Sidewalk or 0.86 Miles (whichever is smaller)

Table 22. Auto Idle Fuel Consumption

Facility Improvements	No Build	Build
Expand Sidewalk	\$0	\$197,000
Total in Real \$	\$0 \$197,000	
Total Monetized Benefit Real \$	\$19	7,000
otal Monetized Benefit Discounted @ 3.1% \$123,000		3,000

Summary of Benefits and Costs

The table below summarizes the Project benefits detailed above.

 Table 23. Project Benefits Summary

Benefit #	Benefit Name	Current Status/Baseline and Problem to be Addressed	Change to Baseline or Alternatives	Types of Impacts	\$2022 Monetized Value	\$2022 Real Dollars 3.1% Discount Rate
1	Remaining Useful Life of Asset	The current asset has 0% remaining useful life	Replace infrastructure within public right-of-way	Extend useful life	\$13,293,000	\$6,197,000
2	State of Good Repair	Ongoing expensive maintenance of roadway pavement	Low maintenance required of new facility through the planning horizon	Maintenance cost savings	\$16,630,000	\$10,486,000
3	Safety Benefits	Outdated design, disproportionally higher crash rates	Safety improvement resulting in reduction in traffic crashes	Reduced crashes resulting in reduced fatalities and injuries	\$12,160,000	\$7,781,000
4	Value of Travel Time	The current facilities lead to delay of users.	Improvements to the current facilities will reduce delay	Travel time savings	\$8,671,000	\$4,662,000
5	Emissions Reduction	The current facilities are not conductive for active transportation and create delays with idling	Improvements to the existing facilities will induce demand for walking and biking	Reduced emission derived from modal shift from driving personal vehicles to walking and biking and idling	\$1,515,000	\$1,046,000
6	Mortality Reduction Benefits	Roadway is not conducive for active transportation.	New and improved active transportation facilities will	Reduced mortality risks associated with	\$501,000	\$312,000

Benefit #	Benefit Name	Current Status/Baseline and Problem to be Addressed	Change to Baseline or Alternatives	Types of Impacts	\$2022 Monetized Value	\$2022 Real Dollars 3.1% Discount Rate
			encourage more walking and cycling	increased walking and cycling		
7	Externalities Reduction	Roadway is not conducive for active transportation.	New and improved facilities will encourage more walking and cycling	Reduced various externalities	\$13,000	\$8,000
8	Automobile Idling Fuel Consumption	Vehicle idling results in consumption of fuel	Improvements slightly decreases fuel consumption	Increased fuel consumption	\$1,316,000	\$756,000
9	Facility Improvements	The current facilities are not conductive for active transportation	Improvements to the current facilities will improve the quality or comfort of journeys	Improved comfort for active transportation users	\$197,000	\$123,000
Totals					\$54,296,000	\$31,371,000

Airport Road Widening BCA Summary 15