H-GAC 2012 DEBRIS PREPAREDNESS WORKSHOP SERIES

SAVE THE DATE: JULY 20, 2012

AGENDA:

FINANCIAL REALITIES OF DISASTER RECOVERY PROCUREMENT STRATEGIES
STRATEGIES TO MAXIMIZE REIMBURSEMENT FEMA PUBLIC ASSISTANCE PROGRAM OTHER FEDERAL FUNDING SOURCES DOCUMENTATION PROCESS
AUDIT PROCESS
PROJECT CLOSEOUT

LOCATION:

H-GAC CONFERENCE ROOM A 3555 TIMMONS LANE, HOUSTON, TX

TIME:

9:00 A.M. TO 1:00 P.M.
REFRESHMENTS WILL BE PROVIDED.



Workshop 2: Finance and Administration



WORKSHOP CURRICULUM FINANCE AND ADMINISTRATION

Workshop Objectives

The purpose of this workshop is to prepare attendees for the finance and administration aspects of debris management including documentation, cost tracking and federal grant program management.

Workshop Agenda

Part 1 – Introduction

Format: Interactive Lecture

- Discussion on disasters in Texas and the financial impacts
- Briefing on the Stafford Act

Part 2 – Initial Documentation

45 Minutes

30 Minutes

Format: Interactive Lecture & Large Group Discussion

- Discussion on internal and external data collection
- The paper trail where does all of this documentation go?
- Best practices and tools on how to collect information

BREAK 10 Minutes

Part 3 – Federal Reimbursement Programs

75 Minutes

Format: Interactive Lecture & Large Group Discussion

- Declaration process
- FEMA Public Assistance Program
- FHWA Emergency Relief Program
- NRCS Emergency Watershed Protection Program

BREAK 10 Minutes

Part 4 – Recovery 20 Minutes

Format: Interactive Lecture & Large Group Discussion

- Recovery planning
- Audit process

Part 5 – Resources 20 Minutes

Format: Interactive Lecture

- Federal forms and links
- Texas forms and links
- H-GAC resources

Part 6 – Next Steps/Adjourn

15 Minutes

Format: Interactive Lecture

- Upcoming H-GAC debris preparedness activities and workshop #3
- Questions?









Workshop 2: Finance and Administration

Houston-Galveston Area Council Annual Debris Training Workshop Series July 20, 2012



AGENDA

- Introductions
- Initial Documentation
- Federal Reimbursement Programs
- Break
- Recovery
- Resources
- Next Steps/Adjourn



INTRODUCTIONPresentation Team



John Buri

- Supported debris management operations in every SAIC disaster response since 2004
- Assisted municipalities throughout the state with debris management programs during Hurricane Ike, Hurricane Alex, and the recent wildfires in Bastrop, Texas.
- Serves as the debris program manager for H-GAC



Caryn Messer

- Supported debris operations in Florida following the active 2004 and 2005 hurricane seasons and assisted state agencies with the FEMA Public Assistance Grant Program
- Supported debris operations in Texas following Hurricane Ike
- Assists municipalities throughout Texas with hurricane operations plans, debris management plans, and continuity of operations plans

INTRODUCTION Hazards and Vulnerabilities in Texas







Winter Storms

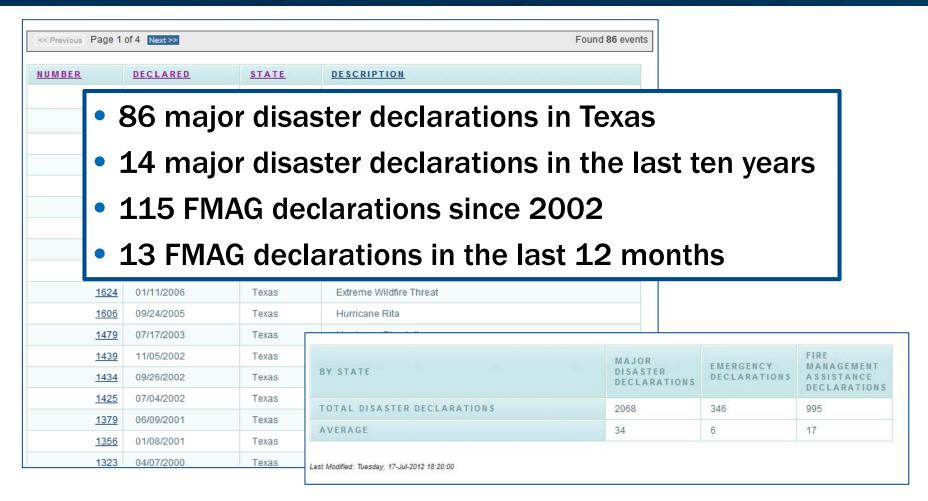


Flooding



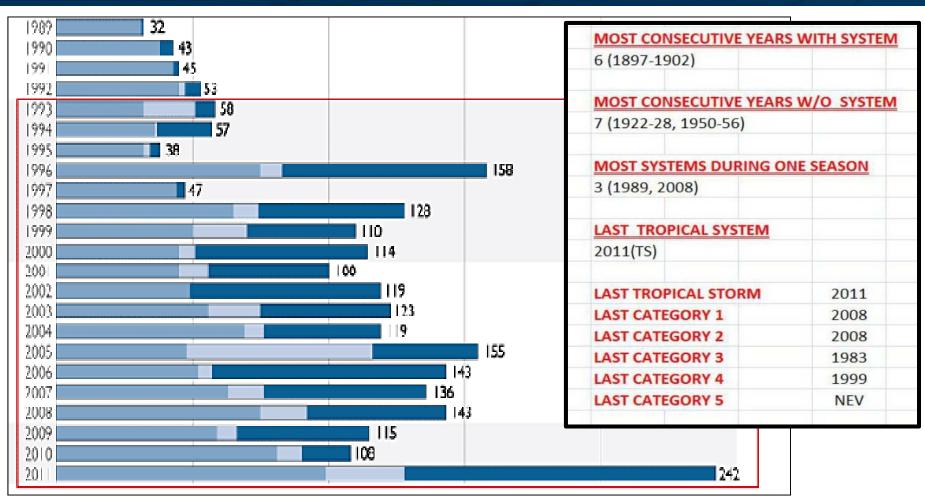
Tornadoes

INTRODUCTION Texas Leads the Nation in Major Disasters



Source: FEMA Disaster Declarations by State, Retrieved from: http://www.fema.gov/femaNews/disasterSearch.do

INTRODUCTION Texas Leads the Nation in Major Disasters



Source: The Foundry, Retrieved from: http://blog.heritage.org/2012/02/05/chart-of-the-week-obamas-abuse-of-fema-declarations/ Source: Retrieved from http://www.hurricanes-blizzards-noreasters.com/texas.html

INTRODUCTIONPurpose of Today's Presentation

- Prepare attendees for the finance and administration aspects of disaster debris management.
- Provide information and tools to local governments to capture more eligible costs for reimbursement.
- Provide information on federal grant program management.
- Provide cost tracking recommendations.

INTRODUCTION Brief Review of the Stafford Act

- Provides broad policy guidelines.
- Establishes high level roles and responsibilities of the federal government and state and local applicants.
- Establishes the authority of the federal government to provide financial assistance applicants for eligible disaster-related costs.

Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended, and Related Authorities

FEMA 592, June 2007

"It is the intent of Congress, by this act to provide an orderly and continuing means of assistance by the Federal Government to State and local governments in carrying out their responsibilities to alleviate the suffering and damage which result from such disasters..."



INTRODUCTION Brief Review of the Stafford Act

- Sec. 406. Repair,
 Restoration, and

 Replacement of Damaged
 Facilities
- Sec. 407. Debris Removal

Sec. 407. Debris Removal (42 U.S.C. 5173)*

- (a) Presidential Authority The President, whenever he determines it to be in the public interest, is authorized -
 - through the use of Federal departments, agencies, and instrumentalities, to clear debris and wreckage resulting from a major disaster from publicly and privately owned lands and waters; and
 - (2) to make grants to any State or local government or owner or operator of a private non-profit facility for the purpose of removing debris or wreckage resulting from a major disaster from publicly or privately owned lands and waters.
- (b) Authorization by State or local government; indemnification agreement No authority under this section shall be exercised unless the affected State or local government shall first arrange an unconditional authorization for removal of such debris or wreckage from public and private property, and, in the case of removal of debris or wreckage from private property, shall first agree to indemnify the Federal Government against any claim arising from such removal.

Sec. 406. Repair, Restoration, and Replacement of Damaged Facilities (42 U.S.C. 5172)*

- (a) Contributions -
 - (1) In general -The President may make contributions -
 - (A) to a State or local government for the repair, restoration, reconstruction, or replacement of a public facility damaged or destroyed by a major disaster and for associated expenses incurred by the government; and
 - (B) subject to paragraph (3), to a person that owns or operates a private nonprofit facility damaged or destroyed by a major disaster for the repair, restoration, reconstruction, or replacement of the facility and for associated expenses incurred by the person.

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is section shall be not less ige removal carried out

section (a)(2), the President resident's initial estimate of avment in accordance with

(2) Date of rayment - Not later than 00 days after the date of the estimate described in paragraph (1) and not later than 90 days after the date on which

INTRODUCTION FEMA Reauthorization Act of 2012

- Amendments in the Reauthorization Act related to today's discussion:
 - Review of regulations and policies
 - Appeals process
 - Implementation of cost estimating
 - Tribal requests for disaster declaration
 - Reauthorization of the Public Assistance Pilot Program

INTRODUCTION FEMA Reauthorization Act of 2012

- Debris related amendments
 - Making grants on the basis of fixed estimates
 - Using a sliding scale for the federal share for removal of debris based on the time it takes to complete the debris removal
 - Allowing utilization of income from recycled debris without offset to grant amount

INTRODUCTION FEMA Reauthorization Act of 2012

- Debris related amendments (cont.)
 - Reimbursing base and overtime wages for employees and extra hires performing debris removal
 - Excess funds for actual costs may be permitted for any of the following purposes:
 - Debris management planning
 - Acquisition of debris management equipment for current or future use
 - Other activities to improve future debris removal operations

INTRODUCTION Phases of Documentation

Initial Documentation

Program Documentation

Documentation in the Recovery Process

INITIAL DOCUMENTATION









INITIAL DOCUMENTATION

- Initial documentation
 - Critical to maximizing eligibility for reimbursement
 - Industry standard
 - Best practice



INITIAL DOCUMENTATION

 Initial documentation can be divided into two components: external and internal.

External Documentation

- Disaster Impacts
 - Damage assessments
 - Disaster Summary Report

Internal Documentation

- Internal Administration
 - Equipment/labor costs
 - Policies and procedures

INITIAL DOCUMENTATION External Documentation

External Documentation

INITIAL DOCUMENTATION External Documentation

- Initial Damage Assessment
 - Assign a damage assessment coordinator
 - Compile GIS data
 - Assemble damage assessment team(s)
 - Provide incident briefing and assign tasks to team
 - Provide supplies (maps, forms, cameras, safety equipment, etc.)





INITIAL DOCUMENTATION External Documentation

- Initial Damage Assessment
 - Compile reports
 - Compile jurisdiction reports into one county report
 - Submit report to TDEM
 - Anticipate requests for additional information

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INITIAL DOCUMENTATION External Documentation

- Initial Damage Assessment Public Property
 - Category of damage
 - Location (location name, address, map, etc.)
 - Description of damage
 - Percent of impact
 - Insurance coverage
 - Cost estimate

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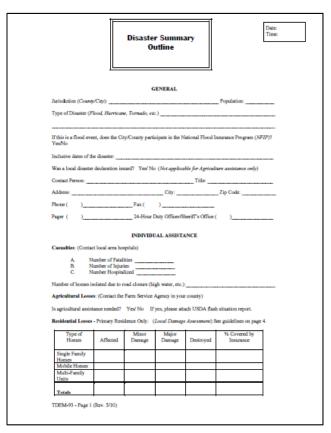
INITIAL DOCUMENTATION External Documentation

- Initial Damage Assessment Residential
 - Single family/multi-family homes/mobile homes
 - Affected some damage
 - Minor less than 50% damage
 - Major more than 50% damage
 - Destroyed Should be obvious
 - Estimate insurance



INITIAL DOCUMENTATION External Documentation

- Disaster Summary Outline Form TDEM-95
 - Jurisdictional information
 - Contact information
 - Individual Assistance
 - Fatalities
 - Injuries
 - Hospitalized
 - Agricultural losses
 - Residential losses
 - Business losses/impacts



INITIAL DOCUMENTATION External Documentation

- Disaster Summary Outline Form TDEM-95 (cont.)
 - Public Assistance
 - Category of damage
 - Annual maintenance budget
 - Start of fiscal year
 - Other damage (non-profit, medical, utility, educational, etc)



INITIAL DOCUMENTATION Discussion

- Do you have a plan for damage assessment?
- Who is on your damage assessment team (tax assessor, finance department, public works)?
- What types of damage assessment teams do you have (debris, public infrastructure, residential)?
- What forms do you have?
- Do you conduct pre- and post-event training?
- Do you have contingency contracts to augment damage assessment staff?
- Do you utilize ICS to manage the documentation process?
- Does the EOC/Incident Action Planning Section provide support to compile documentation?

INITIAL DOCUMENTATIONInternal Documentation

Internal Documentation

INITIAL DOCUMENTATIONInternal Documentation

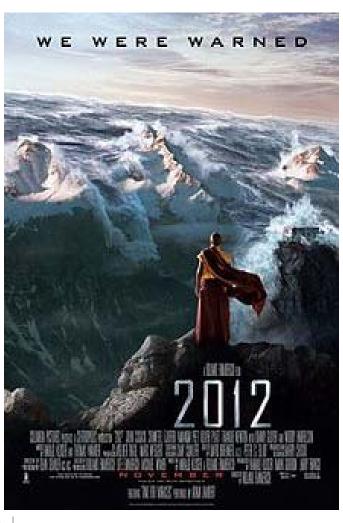
- Internal documentation requirements
 - Personnel policies
 - Labor and equipment
 - Timesheets and summaries
 - Safety procedures
 - Contract procurement procedures
 - Contracts
 - Environmental permits
 - Public information announcements



INITIAL DOCUMENTATION Discussion

- How does you jurisdiction collect internal documentation?
- Who is on the internal documentation team?
- What forms do you use?
- Do you conduct pre- and post-event training to administrative staff on how to maintain accurate documentation?
- Do you have contingency contracts to augment administrative staff?
- Do you utilize ICS to manage the documentation process?

INITIAL DOCUMENTATION Importance of Complete and Accurate Initial Documentation



- Statewide population 25,145,561 – 2010 Census Data
- \$1.35 per capita uninsured loss for the state
 - To achieve the 75% Federal Cost Share
- \$3.39 per capita uninsured loss for the county

INITIAL DOCUMENTATION Importance of Complete and Accurate Initial Documentation

- To receive a disaster declaration, the state must demonstrate
 \$33,946,507 in uninsured loss
- Debris is all uninsured loss which is why it is so critical to estimate damage timely and accurately



BREAK: 10 Minutes









FEDERAL REIMBURSEMENT PROGRAMS FOR DEBRIS OPERATIONS









FEDERAL REIMBURSMENT PROGRAMS



FEMA Public Assistance Program



FHWA Emergency Relief Program



NRCS Emergency Watershed Protection Program



FEMA Fire Management Assistance Grant

FEDERAL REIMBURSMENT PROGRAMS Disaster Declaration Process

- Primary Factors that dictate a declaration
 - Estimated cost of the assistance
 - Extent of localized impacts
 - Amount of insurance coverage in force
 - Extent to which hazard mitigation has reduced potential losses
 - Occurrence of recent multiple disasters
 - Availability of other federal assistance

FEDERAL REIMBURSMENT PROGRAMS



FEDERAL REIMBURSMENT PROGRAMS Disaster Declaration Process

- Disaster Declaration Process
 - Texas Governor must request federal assistance
 - Governor shall furnish information on the nature and amount of State and local resources which have been or will be committed
 - Request first goes to regional FEMA office and is then sent to headquarters then to the White House for a Presidential declaration
 - There are circumstances where this process is circumvented (i.e. Space shuttle crash over five states and 9/11)

FEDERAL REIMBURSMENT PROGRAMS FEMA Assistance Programs

- Public Assistance (PA)
 - Involves reimbursement for public ROW material recovery
 - Can involve additional general assistance such as ROE or private property clean-up
- Direct Federal Assistance (DFA)
 - U.S. Army Corps of Engineers (USACE)
 - Example: Hurricane Katrina, Rita, 9/11
- Individual Assistance (IA)
 - Provides reimbursement to individuals for uninsured disaster related costs
 - Includes housing assistance to individuals impacted by the disaster

FEDERAL REIMBURSMENT PROGRAMS FEMA Public Assistance Program

Disaster Declaration Process

- FEMA reimbursement is supplemental to state, local and private (insurance) assistance
- Some disasters may only receive PA or IA
- For PA declaration, may only receive reimbursement for some categories
 - i.e. Only Category A and B or only Category A
- Some declarations may allow for DFA
 - Will be reimbursed at same reimbursement rate

FEMA Public Assistance Program: Categories of Work

Category A: Debris removal

Category B: Emergency protective measures

Category C: Road systems and bridges

Category D: Water control facilities

Category E: Public buildings and contents

Category F: Public utilities

Category G: Parks, recreational and others





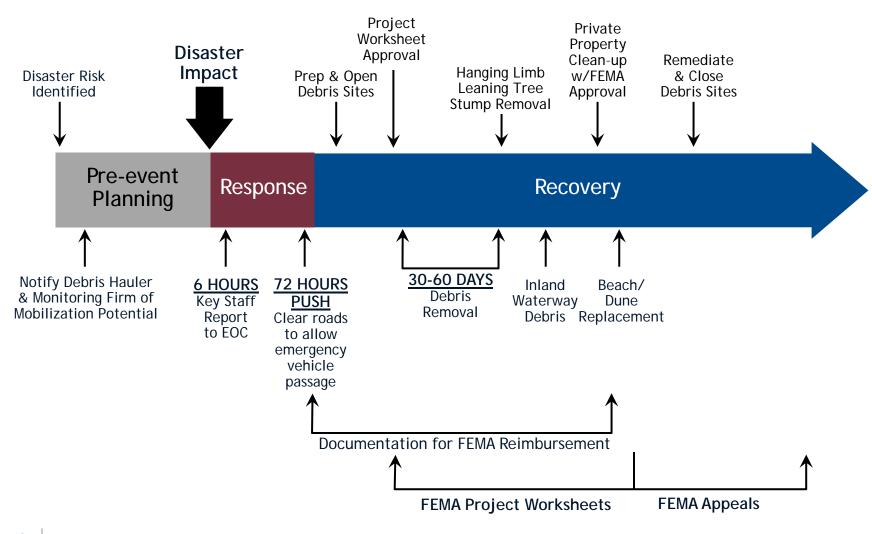




FEDERAL REIMBURSMENT PROGRAMS FEMA Public Assistance Program: Category A

- Eliminate an immediate threat to lives, public health and safety
- Eliminate immediate threats of significant damage to improved public or private property
- Ensure the economic recovery of the affected community to the benefit of the community-at-large
- Mitigate the risk to life and property by removing substantially damaged structures and associated appurtenances as needed to convert property acquired through a FEMA hazard mitigation program to uses compatible with open space, recreation, or wetlands management practices

FEMA Public Assistance Program Timeline



FEDERAL REIMBURSMENT PROGRAMS FEMA Public Assistance Program: Category A

- Documentation for Force Account:
 - Labor:
 - Copy of city/county pay policy
 - Copies of payroll (i.e. hourly rates)
 - Fringe benefit information
 - Timesheets
 - Materials/equipment:
 - Hourly logs of vehicle/equipment
 - Names of operators
 - Horsepower, size, capacity, make/model/year, etc of equipment



FEMA Public Assistance Program: Category A

Documentation for Contractors:

- Copies of contract with vendors
- Copies of bid solicitation
- Dates worked and type of work performed
- Locations of work performed
- Estimates



FEDERAL REIMBURSMENT PROGRAMS



FEDERAL REIMBURSMENT PROGRAMS Federal Highway Administration

- Federal Highway Administration (FHWA)
 Emergency Relief Program
 - All claims must be direct result of approved event.
 - Natural disasters
 - -Hurricane
 - -Flood
 - Landslides
 - -Tornados
 - Catastrophic failures
 - -External causes

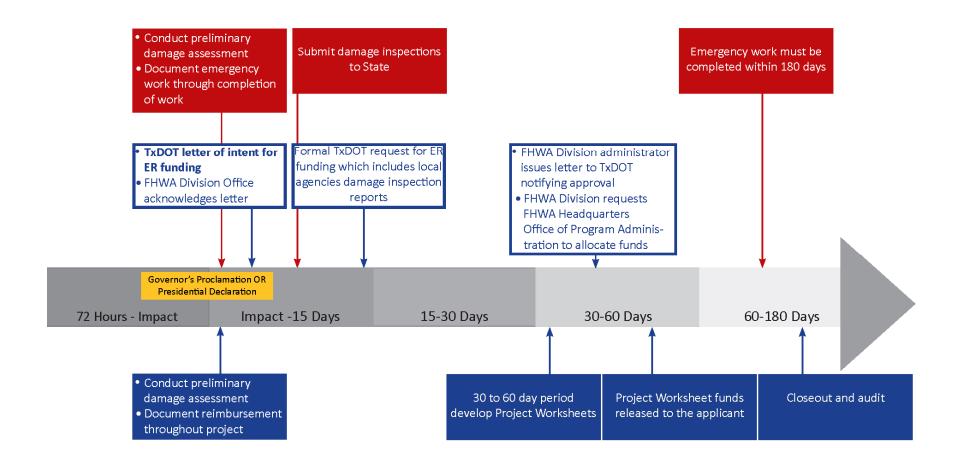


- More than \$5,000 in repair per site
 - Collectively in some situations (for example, countywide/citywide)
- All highways other than the following:
 - Local roads
 - Rural minor collectors
- Damage occurs within the right-of-way



- In-house labor and equipment
 - Regular and overtime
- Contractors
- Rental equipment
- Construction, engineering, and inspection (CEI) services
- Office supplies and materials
- Indirect tasks
 - Damage assessments
 - Supervision
 - Contract administration
 - Project planning





FHWA FEMA

Restoring essential traffic

Not designed to cover all damages



Threats to lives, public health, and safety

Threats of significant damage to improved public or private property; or

Ensure the economic recovery of the affected community to the benefit of the community-at-large

Funding source of last resort



- Concurrent programs
- Separate documentation process
- Separate application process





FHWA must have damage

	FHWA-ER	FEMA-PA
Funding Requests	TxDOT District Offices	Texas Division of Emergency Management
Preliminary Step	Governor's proclamation or	Presidential declaration
Eligible Threshold	\$700,000 per event	\$1.35 per capita (Statewide) \$3.35 per capita (County)
Eligible Project Cost Threshold	\$5,000 per project	Small Projects \$1,000 Large Projects \$63,900 (2011)

FHWA-ER	FEMA-PA
Emergency repairs	Category A and B
Eligible costs funded at 100% for 180 days	75% minimum
After 180 days funding drops to the federal share (80%, 90%)	75% minimum

FHWA-ER	FEMA-PA
Defined as "emergency repair"	Defined as "emergency work"
First push reimbursed at 100%	First push reimbursed at 100%
First pass reimbursed at 100%	First pass reimbursed at a minimum of 75%
FHWA pays for the first pass only federal-aid eligible roadways	Additional passes reimbursed at a minimum of 75%

FEDERAL REIMBURSMENT PROGRAMS FHWA Emergency Relief Program: Recent Changes

- Debris Management Site and Final Disposal
 - Separate tracking of debris operations is unchanged.
 - FHWA will reimburse for debris hauled to a TDMS.
 - FHWA will NOT reimburse for TDMS management, reduction services or haul out of the debris.
 - Debris collected during first pass on eligible roads must be taken directly to a final disposal site.
 - FHWA will reimburse for the tipping fees, if incurred.

FEDERAL REIMBURSMENT PROGRAMS FHWA Emergency Relief Program: Changes to Form 1273

Changes to Form 1273

- The form is required as a prerequisite for reimbursement.
- Required for all first pass operations for both "on-system" and "off-system" roads receiving federal aid.
- Form must be included in the actual bid documents as well as the resultant contract.
 - See FHWA Form 1273, Executive Order 12549, FEMA 325 and 29
 CFR Part 29.

FEDERAL REIMBURSMENT PROGRAMS FHWA Emergency Relief Program: Events in Texas

Year	Disaster	
2002	Abilene Floods	
2004	Bryan Floods	
2004	I-20 Salt Draw Bridge	
2005	Hurricane Rita	
2006	El Paso Floods	
2007	Central Texas Floods	
2008	Hurricane Dolly	
2008	Hurricane Ike	



FEDERAL REIMBURSMENT PROGRAMS



FEDERAL REIMBURSMENT PROGRAMS NRCS Watershed Protection Program

- Eligible Work
 - Debris-clogged stream channels
 - Undermined and unstable stream banks
 - Jeopardized water control structures and public infrastructures
 - Wind-borne debris removal
 - Damaged upland sites
 stripped of protective
 vegetation by fire or drought



FEDERAL REIMBURSMENT PROGRAMS NRCS Watershed Protection Program

Cost Share

- 75 percent of the construction costs of emergency measures
- 90 percent of projects in limited resource areas
- Remaining cost must come from local resources and can be made in cash or in-kind services



FEDERAL REIMBURSMENT PROGRAMS NRCS Watershed Protection Program

- Municipalities should actively participate in damage assessment.
- NRCS EPW eligibility is determined <u>prior</u> to commencement of activities.
- Document why debris removal is in the public interest with photos when possible

Agency of Natural Resources epartment of Environmental Conservation Waste Management Division

emoving Debris from Waterways

gits collection and disposal after storm events, is primarily a local public rights-of-way and that has the potential to damage public managed by towns, and has often been included in the cost that will cover in a disaster. Debris on private property is generally the al landowners although the active involvement of their town in ress debris varies from event to event.

ety of materials – some hazardous, some reusable, and much of it

event, it is especially important that municipalities actively assessment and evaluation. Cities and towns should not only of the problem, but also assess their capability for response. The s document is based on an assumption that municipalities will ng equipment as well as technical and financial assistance when

I take the lead in coordinating the response for household hazardous te (e.g. EWaste), including its collection and disposal. In the event ration, the state and local communities generally share in the for Federal assistance, and will work together to find the most costethe restoration of both the community and environment.

is generally limited to those situations where removal of debris is in AA defines public interest as work necessary to meet the following:

threats to life, public health and safety; or

threats of significant damage to improved public or private property; or

Ensure economic recovery of the affected community to the benefit of the community-at large; or

Mitigate the risk to life and property by removing substantially damaged structures and associated appurtenances as needed to convert property acquired through a FEMA hazard mitigation program to uses compatible with open space, recreation, or wetlands management tractices.

The Natural Resources Conservation Service (NRCS) may offer technical or financial

FEDERAL REIMBURSMENT PROGRAMS NRCS Watershed Protection Program

Case Study: Rockingham, VT - Tropical Storm Irene

- Flooding hazard
 - Removed trees and boulders clogging streams to prevent further flooding
 - Debris posed a threat of creating a potential barrier in future storms and winter runoff
 - Conflicting answers on federal reimbursement eligibility
 - USACE
 - NRCS
 - FEMA

FEDERAL REIMBURSMENT PROGRAMS



FEDERAL REIMBURSMENT PROGRAMS FEMA Fire Management Assistance Grant

- Fire Management Assistance Grant (FMAG)
 - Component of the FEMA Public Assistance Grant Program during wildfires
 - FMAG captures costs associated with fire-fighting efforts and other emergency protective measures
 - FEMA Individual Assistance (IA) is available for homeowners
 - FMAG IS NOT FOR DEBRIS REMOVAL



FEDERAL REIMBURSMENT PROGRAMS

Importance of documentation

- Erroneous oral and written directions, approvals, etc. by government employees do not give rise to estoppel against the Government and so entitle the claimant to a monetary payment not otherwise permitted by law.
- The Appropriations Clause of the Constitution, Art. I, § 9, cl. 7, provides that: "No money shall be drawn from the Treasury, but in consequence of appropriations made by Law."
- This means that no money can be paid out of the Treasury unless that payment is authorized by statute.
- The onus is on the applicant to know eligible and ineligible work and to understand the grant program funding the project.
- The Federal government is forbidden by the Constitution from paying for any action that is not authorized by statute regardless of a verbal affirmation from a federal employee.

BREAK: 10 Minutes









RECOVERY



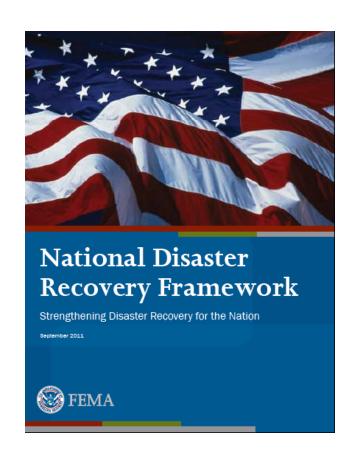






RECOVERY National Disaster Recovery Framework

- The purpose of the National Disaster Recovery Framework:
 - Serve as a guide, not a new mandate
 - Promote effective recovery
 - Apply to all Presidentially-declared major disasters
 - Encourage early integration of recovery considerations into response efforts



RECOVERY National Disaster Recovery Framework

- National Disaster Recovery Framework defines:
 - Core recovery principles
 - Roles and responsibilities of recovery coordinators and stakeholders
 - A coordinating structure that facilitates communication and collaboration among all stakeholders
 - Guidance for pre- and post disaster recovery planning



RECOVERY Planning Components

Case Study:

Montgomery County Disaster Recovery Plan

- Recovery Functions
 - 1. Emergency Management
 - 2. Administration and Continuity of Government
 - 3. Public Information and Community Relations
 - 4. Individual Assistance, Volunteers and Donations
 - 5. Security and Re-entry
 - 6. Health and Safety
 - 7. County Infrastructure
 - 8. Utility Restoration

RECOVERY Planning Components

Case Study:

Montgomery County Disaster Recovery Plan

- Recovery Functions (cont)
 - 9. Planning and Mitigation
 - 10. Economic Restoration
 - 11. Environmental and Historic Preservation
 - 12. Finance
 - 13. Housing
 - 14. Education
 - 15. Transportation

RECOVERY Planning Components

Case Study: Montgomery County Disaster Recovery Plan

- Recovery Functions
 - Purpose
 - Direction and Control
 - Supporting Departments and Organizations
 - Concept of Operations
 - Assignment of Responsibility
 - References

RECOVERY Planning Components

Case Study:

Montgomery County Disaster Recovery Plan

- Recovery Function #12 Finance
 - Purpose oversee emergency-related expenditures
 - Compile and organize expense reports
 - Authorize and manage purchases
 - Manage insurance claims
 - Direction and Control the County Auditor's Office is the lead department for RF#12
 - Coordinate with other departments
 - Provide reports to OEM

RECOVERY Planning Components

Case Study: Montgomery County Disaster Recovery Plan

- Recovery Function #12 Finance
 - Supporting departments
 - County Attorney's Office
 - County Commissioner's Offices
 - County Tax Assessor's Office
 - County Treasure's Office
 - Information Technology
 - OEM
 - Purchasing

RECOVERY Planning Components

Case Study:

Montgomery County Disaster Recovery Plan

- Recovery Function #12 Finance
 - Example roles and responsibilities: County Tax Assessor
 - Inform the Commissioner's Court of the impact of an incident on the county (for example, number of homes that were destroyed and the impact to the tax base).
 - Assess and collect ad valorem tax accounts as identified and valued by the Montgomery Central Appraisal District.
 - Provide assessments of value for use in preparing damage assessments after an emergency or disaster.

RECOVERY Planning Components

Case Study: Montgomery County Disaster Recovery Plan

- Forms
 - Disaster Recovery Outline
 - Site Assessment Forms: Housing Losses
 - Public Property Site Assessment Worksheet
 - ICS Forms
 - Force Account Labor Summary Report
 - Force Account Equipment Summary Report
 - Materials Summary Report
 - Contract Work Summary Report

RECOVERY Action Plan

- Get Organized
- Determine Losses
- Categorize Losses
- Determine Eligibility
- Develop a Rebuilding Plan
- Identify Funding Sources
- Implement the Plan
- Final Inspection and "Close-out"
- Understand the Audit Requirements

RECOVERY Action Plan

- Identify a recovery manager and recovery team
 - Recovery manager
 - Nearly a full-time job for 6-8 months or more
 - Don't limit yourself to only Emergency Management staff
 - Ensure they are involved in trainings and exercises



RECOVERY Action Plan

- Engage stakeholders
 - Involvement of department heads during recovery
 - Purchasing agent
 - Legal department
 - County auditor
 - Ensure staff input and oversight of operations and key decisions



RECOVERY Disaster Recovery Timeline



- Project closeout, audits, appeals
- Some issues take years to resolve
 - Northridge Earthquakes
 - -Hurricane Andrew
 - -Tropical Storm Allison

- Audit Checklist for Force Accounts
 - Labor Payroll records
 - Hourly labor rates
 - Hourly overtime rates
 - Hourly fringe benefit rates
 - Employee time cards
 - Labor Personnel log of hours
 - Employee name
 - Employee title and duties performed related to the project.
 - Payroll journal/copy of payroll checks
 - Hours worked on this PW by date

AUDIT CHECKLIST FORCE ACCOUNTS	Y= Yes	N= No	Auditor Initials
Name of Jurisdiction			
PW#			
Maintain a separate file for each project			
Describe work performed			
Provide project number, i.e. (PW #)			
Identify days worked			
LABOR			
Payroll records with:			
Hourly labor rates			
Hourly overtime rates			
Hourly fringe benefit rates			
Employee time cards			
Personnel log of labor hours claimed with:			
Employee name			
Employee title and duties performed related to the project.			
Payroll journal/copy of payroll checks			
Hours worked on this PW by date			

- Audit Checklist for Force Accounts
 - Equipment
 - Identify location of work
 - Describe work performed
 - Provide equipment operation dates
 - Provide project number
 - Category of work
 - Provide name of equipment operator

- Audit Checklist for Force Accounts
 - Equipment type of equipment
 - Indicate size
 - Indicate capacity
 - Indicate make and model
 - Rental invoices



EQUIPMENT INVENTORY FORM								
APPLICANT: FIPS NO. DISASTER CATEGORY PW REF NO.							PW REF NO.	
0		0		4024		Α		0
EQUIPMENT (UNIT NO.)	OPERATOR	MAKE	MODEL	НР	CAPACITY SIZE	FEMA COST CODE	ADJUSTED COST CODE UNIT PRICE	COMMENTS

- Audit Checklist for Force Accounts
 - FEMA Equipment Rates
 - List code used
 - Give equipment hourly rate
 - Total hours in operation
 - Inventory schedules with acquisition date
 - Cancelled checks verifying payment for rental

FEMA'S SCHEDULE OF EQUIPMENT RATES

DEPARTMENT OF HOMELAND SECURITY FEDERAL EMERGENCY MANAGEMENT AGENCY RECOVERY DIRECTORATE PUBLIC ASSISTANCE DIVISION

The rates on this Schedula of Equipment Rates are for applicant-owned equipment in good mechanical condition, complete with all required stackments. Each rate covers all costs eligible under the Robert T. Stafford Diseater Relief and Emergency Assistance Act, 42 U.S.C. § 5121, et sec, for comerable and control of equipment, including depreciation, overhead, all maintenance, field repairs, fuel, lutricents, tree, OSHA equipment and other costs incidental to operation. Standy equipment costs are not eligible.

Equipment must be in actual operation performing eligible work in order for reimbursement to be eligible. LABOR COSTS OF OPERATOR ARE NOT INCLUDED in the rates and should be approved separately from equipment costs.

Information regarding the use of the Schedule is contained in 44 CFR § 208.28. Allowable Costs. Rates for equipment not listed will be furnished by FEMA upon request. Any appeals shall be in accordance with 44 CFR § 208.208. Appeals

THESE RATES ARE APPLICABLE TO MAJOR DISASTERS AND EMERGENCIES DECLARED BY THE PRESIDENT ON OR AFTER SEPTEMBER 15, 2010.

Cost	Equipment	Specification	Capacity/Size	HP	Notes	Unit	Rate
8490	Aerial Lift, Self-Propelled		37 ft		Articulated, Telescoping, Scissor.	hour	50.3
8491	Aerial Lift, Self-Propelled	Max. Platform Height	60 ft	to 30	Articulated, Telescoping, Scissor.	hour	\$12.
8492	Aerial Lift, Self-Propelled	Max. Platform Height	70 ft	to 50	Articulated, Telescoping, Scissor.	hour	521.
8493	Aerial Lift, Self-Propelled	Max. Platform Height	125 ft		Articulated and Telescoping.	hour	\$55.
8494	Aerial Lift, Self-Propelled	Max. Platform Height	150 ft	to 130	Articulated and Telescoping.	hour	567
8488	Aeriel Lift, Truck Mntd	Max. Platform Height	40 ft		Articulated and Telescoping. Add to Truck rate for total rate.	hour	56.
8487	Aeriel Lift, Truck Mntd	Max. Platform Height	61 ft		Articulated and Telescoping, Add to Truck rate for total rate.	hour	\$12.
8488	Aeriel Lift, Truck Mntd	Max. Platform Height	80 ft		Articulated and Telescoping, Add to Truck rate for total rate.	hour	\$23.
	Aerial Lift, Truck Mntd	Max. Platform Height	100 ft		Articulated and Telescoping, Add to Truck rate for total rate.		\$34.
8010	Air Compressor	Air Delivery	41 cfm		Hoses included.	hour	\$1
	Air Compressor	Air Delivery	103 cfm		Hoses included.	PO.	57
	Air Compressor	Air Delivery	130 cfm	to 50	Hoses included.	hour	59
8013	Air Compressor	Air Delivery	175 cfm	to 90	Hoses included.	hour	520
	Air Compressor	Air Delivery	400 cfm	to 145	Hoses included.		527
8015	Air Compressor	Air Delivery	575 cfm	to 230	Hoses included.	hour	545
8016	Air Compressor	Air Delivery	1100 cfm	to 355	Hoses included.	hour	551
8017	Air Compressor	Air Delivery	1600 cfm	to 500	Hoses included.	hour	500
8040	Ambulance			to 150		hour	525
8041	Ambulance			to 210		hour	\$30
	Auger, Portable	Hole Diameter	16 in	to 6		hour	51
8081	Auger, Portable	Hole Diameter	18 in	to 13		Ę,	53
8082	Auger, Tractor Mrtd	Max. Auger Diameter	38 in	to 13	Includes digger, boom and mounting hardware. Add to Tractor rate for total rate.	hour	51
9000	Auger, Truck Mntd	Max. Auger Size	24 in	to 100	Includes digger, boom and mounting hardware. Add to Truck rate for total	hour	
	Automobile	Max. Auger Stre	24 If1			mile	50
	Automobile Automobile			to 130	Transporting people. Transporting cargo.	hour	
	Automobile, Police				Petroling.	mile	
	Automobile, Police Barge, Deck	Size	50V3EV7.26	to 250	Stationary with engine running.	hour	

8144	Boat, Tug	Length	51 ft	to 700	10 (SWS)E, URCK (SWS) 301.5311.23	hour	\$225.00
	Breaker, Pavement,						
II	, ,	Weight	25-90 lb			hour	\$0.65
8420	Breaker, Pavement	_		to 70		hour	\$31.25

Federal Emergency Management Agency Septrober 15, 2010 Page 1 of

- Audit Checklist for Force Accounts
 - Materials
 - Vendor name
 - Material description
 - Unit price
 - Quantity used
 - Date purchased and date used
 - Total price of material/receipts/invoices
 - Indentify material used from stockpile
 - Documentation required
 - Independent contactors



- Audit Checklist for Independent Contractor
 - Bid advertisements, lowest bid, copy of contracts included?
 - Scope of work and documentation included?
 - Reasonable rates?
 - Cost plus (not allowable)?
 - Contingency clauses (not allowable)?
 - Debarred contractor list?
 - Invoices, cancelled checks and receipts?

- Audit Checklist for Independent Contractor
 - Changes in scope submitted to FEMA/state?
 - Monitoring reports maintained?
 - Manager/supervisor sign off on work?
 - Applicant manager agree with work?
 - Volunteer work?
 - Scope authorized by FEMA?
 - Time extensions?
 - Additional funding requests?

- Office of Inspector General Audit Tips
 - Information about the audit process
 - Frequent audit findings
 - Response to frequently asked questions about common problems found during audits of disaster projects
 - Key points to remember when administering FEMA grants



AUDIT TIPS FOR MANAGING DISASTER-RELATED PROJECT COSTS

Office of Inspector General

Finding 1: The subgrantee did not account separately for the costs of each project. The subgrantee had five distinct FEMA-funded projects but accounted for project expenditures under one cost center. As a result, the subgrantee's claim could not be verified by project.

RESOURCES









RESOURCES Federal

- Robert T Stafford Act, Amended 2007
 - http://www.fema.gov/about/stafact.shtm
- Title 44 of the Code of Federal Regulations
 - http://www.gpo.gov/fdsys/pkg/CFR-2007-title44vol1/content-detail.html
- FEMA 321, 322, and 325
 - http://www.fema.gov/government/grant/pa/policy.shtm
- FEMA 9500 Series
 - http://www.fema.gov/government/grant/pa/9500toc.shtm
- FEMA Equipment Rates
 - http://www.fema.gov/government/grant/pa/eqrates.shtm

RESOURCES Federal

- FHWA Emergency Relief Manual
 - http://www.fhwa.dot.gov/reports/erm/
- NRCS Emergency Watershed Protection Program Fact Sheet
 - http://www.nrcs.usda.gov/Internet/FSE_DOCUMENTS/stelpr db1045263.pdf
- Department of Homeland Security Office of Inspector General Tips on Audit Process
 - http://www.oig.dhs.gov/assets/audit_tips.pdf
- Office of Management and Budget Policies
 - www.whitehouse.gov/omb/circulars/index.html

RESOURCES State

- TxDOT FHWA Emergency Relief Reimbursement Eligibility
 - ftp://ftp.dot.state.tx.us/pub/txdotinfo/gsd/pdf/tss/tss575.pdf
- TDEM Disaster Summary Outline
 - http://www.txdps.state.tx.us/InternetForms/Forms/TD EM-93.pdf
- Vermont NRCS Guidance Sheet
 - http://vtstrong.vermont.gov/Portals/0/Documents /final-debris_in_water.pdf

RESOURCES H-GAC

- Storm Debris Resources FEMA Forms, FEMA Guides and other resources
 - http://www.hgac.com/community/waste/storm/resources.aspx
- Publications
 - http://www.h-gac.com/community/publications.aspx#waste
- Disaster Debris Services
 - http://www.hgac.com/community/waste/storm/disaster-debrisremoval.aspx

NEXT STEPS

- Workshop #3
 - Wildfire and Severe Drought
 - August 2, 2012
 - 8:30 am to 12:30 pm
- Reorganization of the debris management resources on H-GAC website

QUESTIONS?



ADJOURN

Thank you!

John Buri

Director of Post-Event Programs, SAIC (713) 737-5763

Caryn Messer

Emergency Management Consultant, SAIC (321) 441-8512

Disaster Summary Outline

Date:	
Time:	

GENERAL

Jurisdiction (Coun				_ Population:		
Type of Disaster (Flood, Hurrican	e, Tornado, et	c.)			
If this is a flood ev Yes/No	vent, does the Cit	y/County part	icipate in the N	ational Flood I	nsurance Program (NF	TIP)?
Inclusive dates of	the disaster:					
Was a local disaste	er declaration iss	ued? Yes/No	o (Not applicat	ble for Agricul	ture assistance only)	
Contact Person:				Title:		
Address:			City:		_ Zip Code:	
Phone ()		Fax ()			
Pager ()		24-Hour	Duty Officer/Sł	neriff's Office (()	
			UAL ASSISTA	ANCE		
Casualties: (Conta	act local area hos	spitals)				
	Number of Fatal					
	Number of Injuri Number Hospita					
	_					
Agricultural Loss	ses: (Contact the	Farm Service	Agency in your	county)		
Is agricultural assi	stance needed?	Yes/ No If	yes, please atta	ach USDA flasi	h situation report.	
Residential Losse	es - Primary Resi	dence Only:	(Local Damage	Assessment) S	ee guidelines on page	4.
Type of Homes	Affected	Minor Damage	Major Damage	Destroyed	% Covered by Insurance	
Single Family						
Homes Mobile Homes						
Multi-Family						
Units						<u> </u>
Totals						1

Estimated number of persons whose volunteer organizations)		•	unteer organizations (Cont	tact local
Are shelters opened? Yes/No	How many	y?		
Name, location, capacity, and curren	nt occupancy	of shelters?		
Business Losses/Impacts:				_
	Number	# Covered by Adequate Insurance	Total estimated repair cost	
Minor Damage (less than 40%)			\$	
Major Damage (greater than 40%)			\$	
Totals			\$	
How many businesses have ceased of	operations: _			
How many businesses have experier	nced econom	nic injury:		
Estimated number of persons unemp (Contact affected businesses and the	•		Office)	
	DUDI			

PUBLIC ASSISTANCE

NOTE: All disaster related costs should be separated into the seven damage/work categories listed below:

Category	Subcategory	No. of Sites	Estimated Repair Costs	Anticipated Insurance *
Debris Clearance			\$	\$
Emergency (EMS, Fire, Police)			\$	\$
Road & Bridge	Roads - Paved		\$	\$
	Roads - Unpaved		\$	\$
	Bridges - Destroyed		\$	\$
	Bridges - Closed & Repairable		\$	\$
	Bridges - Damaged & Serviceable		\$	\$
	Culverts - Totally washed away		\$	\$
	Culverts - Damaged & still in place		\$	\$
Water Control Facilities (Dams, levees, dikes)			\$	\$
Buildings & Equipment			\$	\$
Public Utility Systems (Gas, Electric, Sewer, Water)			\$	\$
Other (Recreational Facilities, Airports, etc.)			\$	\$
Totals			\$	\$

^{*} Anticipated insurance is normally calculated by subtracting any deductible, depreciation or uncoverable loss from the estimated repair cost.

Total annual maintenance budget (i.e. Public Works, Road & Bridge):	\$
Start of Fiscal Year: Month	

Others (Contact non-profit or governmental, medical, emergency, utility, educational, custodial care facilities, etc.)

Organization/ Facility	No. of Sites	Estimated Repair Costs	Anticipated Insurance *
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
		\$	\$
Totals		\$	\$

This form is for damage assessment reporting purposes only. In accordance with the State Emergency Management Plan, if a Mayor/County Judge determines that a situation is of such severity and magnitude that an effective response is beyond the affected jurisdiction's capability to recover, a letter outlining the disaster impact and the need for supplemental State and/or Federal assistance must accompany this DSO.

Once this form is completed, submit pages 1-3 to your local Disaster District Committee, and to:

Texas Department of Public Safety Governor's Division of Emergency Management P.O. Box 4087 Austin, Texas 78773 or FAX to: 512-424-2444

RESIDENTIAL LOSS GUIDELINES

Affected: Structure is habitable. Some minor damage may be eligible for assistance. Look for the following:

A few missing shingles;

Some broken windows;

Damage to cars;

Damage to Air Conditioner Compressor only;

Single Family/Multi Family Residences - 0" - 6" of water Mobile Homes- Ground level to within 12" of bottom board.

Minor: Structure is habitable with minor repairs. Look for the following:

Many missing shingles, broken windows and doors;

Siding loose, missing or damaged;

Minor shifting or settling of foundation;

Damaged septic systems (flood);

Single Family/Multi-Family Residences – 6" to 18" of water, Mobile Homes- Within 12" of bottom board to 3" above floor level.

Major: Structure is currently uninhabitable and extensive repair is required to make it habitable. Look for the following:

Portions of the roof, including decking, missing;

Twisted, bowed or cracked walls;

Penetration of structure by trees or cars, etc.;

Single Family/Multi Family Residences - 18" – 48" of water, Mobile Homes – 3" – 12" above floor level.

Destroyed: Structure is permanently uninhabitable and can not be repaired. Look for the following:

Structure gone, only foundation remains;

Major sections of walls missing or collapsed;

Entire roof gone with noticeable distortion of the walls;

Structure has shifted off of its foundation;

*Single Family/Multi-Family Residences - More than 48" of water;

*Mobile Homes - over 12" for mobile homes.

*requires further investigation

Estimating Insurance: The following are general guidelines to estimating insurance coverage.

Renters are less likely to have insurance.

Low income residents are less likely to have insurance.

Homeowners who are still paying off their mortgage will normally have the appropriate type of insurance.

Residents who are flooded and reside in an area that does not participate in the NFIP or in an area that has been sanctioned for NFIP code enforcement violations will not have flood insurance.

Residents who are flooded but whose property is not located in the Special Flood Hazard Area (SFHA) will probably not have flood insurance.

AUDIT CHECKLIST			Auditor
FORCE ACCOUNTS	Y= Yes	N= No	Initials
Name of Jurisdiction			
PW#			
Maintain a separate file for each project			
Describe work performed			
Provide project number, i.e. (PW #) Identify days worked			
LABOR			
Payroll records with:			
Hourly labor rates			
Hourly overtime rates			
Hourly fringe benefit rates Employee time cards			
Personnel log of labor hours claimed with:			
Employee name			
Employee title and duties performed related to the project.			
Payroll journal/copy of payroll checks Hours worked on this PW by date			
EOUIPMENT			
Identify location of work			
Describe work performed			
Provide equipment operation dates			
Provide project number			
Category of work Provide name of equipment operator			
Type of equipment:			
Indicate size			
Indicate capacity (i.e. Horsepower)(cubic yards etc.)			
Indicate make and model			
Rental invoices FEMA equipment code:			
List code used			
Give equipment hourly rate			
Total hours in operation			
Inventory schedules with acquisition date			
Cancelled checks verifying payment for rental MATERIALS			
Vendor name			
Material description			
Unit price			
Quantity used			
Date purchased and date used			
Total price of material/receipts/invoices Indentify material used from stockpile			
Documentation required			
Independent contactors			
CONTRACTS			
Maintain separate file for each project:			
Copy of contract with: Written scope of work to be performed			
Authorization from FEMA/state for			
For scope of work changes			
Copy of requests for bids			
Advertising copies			
Provide list of all bids Provide list of all bids			
Provide list of all bids Report if lowest bid was taken			
Document why lowest bid was not taken			
Document why bids not obtained			
Payments to vendors:			
Vendor invoices			
Checks to support payments (front and back of checks)			
Contract monitoring report Check contractor debar list			
Documentation of local match payment			

AUDIT CHECKLIST INDEPENDENT			Auditor
CONTRACTOR	Y= Yes	N= No	Initials
Name of Jurisdiction CONTRACTS: PW: Perform Appropriate Sample Testing			
CONTRACTS: PW: Perform Appropriate Sample Testing			
Did the applicant obtain bids from at least five contractors?			
Per: 44 CFR part 13.36 U.S.C. 403 (11)			
Does applicant have copies of Bid Advertisements?			
Did applicant select contractor with lowest bid?			
Did the applicant provide a copy of the Contract? Identify type oc contract.			
Does the executed contract include Scope of Work to be Performed?			
Are the materials and equipment used included in FEMA's PW - Scope of Work?			
Are material quantities and rates reasonable? (FEMA Equip.Code, Unit Rates)			
Is this a Cost Plus Contract? (not allowable)			
Does the contract include contigency Clauses (not allowable)			
Did applicant check Contractor Debarred List before contracting with vendor?			
Does the applicant have copies of vendor invoices, Cancelled Checks and Receipts to support			
payment to vendor?			
Did the applicant submit written request to State/FEMA for any changes in Scope of Work (including material usage change)?			
Did the contractor or applicant perform and maintain contract monitoring reports? (View)			
Did the applicant manager / supervisor sign off on work completed?			
Did applicant manager agree with work performed?			
Is there any volunteer work claimed? (Credited to Local Match)			
Was Local Match met?			
Is work performed wihin the scope of work authorized by FEMA?			
Did applicant submit a letter requesting Project Completion Time Extension?			
Did applicant submit letter requesting Additional Project Funds to State before performing work?			
Comments:			



I. TITLE: Demolition of Private Structures

II. DATE: JUL 1 8 2007

III. PURPOSE:

This policy provides guidance in determining the eligibility of demolition of private structures under the Federal Emergency Management Agency's (FEMA) Public Assistance Program.

IV. SCOPE AND AUDIENCE:

The policy is applicable to all major disasters declared on or after the date of publication of this policy. It is intended for FEMA personnel involved in the administration of the Public Assistance Program.

V. AUTHORITY:

Section 403(a)(3)(E) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), 42 U.S.C. 5170b, 42 U.S.C. 5172, 44 CFR 206.225, and 44 CFR 206.226.

VI. BACKGROUND:

A. Section 403 of the Stafford Act, 42 U.S.C. 5170b, provides FEMA authority to provide assistance essential to meeting immediate threats to life and property resulting from a major disaster. Specifically, Section 403(a)(3)(E) provides FEMA authority to fund the demolition of unsafe structures which endanger the public on public and private property (44 CFR 206.225). Eligible Public Assistance applicants may be eligible for Public Assistance grant funding under Section 403 of the Stafford Act under the conditions of this policy.

B. The demolition of unsafe structures owned by eligible public and private nonprofit (PNP) applicants may be eligible for Public Assistance grant funding under Section 406 of the Stafford Act, which funds the repair, restoration, reconstruction, or replacement of eligible facilities (44 CFR 206.226).

VII. POLICY:

A. Definitions.

- 1. Demolition: The act or process of reducing a structure, as defined by State or local code, to a collapsed state.
- 2. Demolition debris: Materials including building materials and personal effects that are deposited as a result of the demolition process.
- 3. Legal responsibility: A statute, formally adopted local code, or ordinance that gives local government officials the responsibility to enter private property to demolish unsafe structures or to perform work to remove an immediate threat (44 CFR 206.223(a)(3), 44 CFR 206.221(c), and 44 CFR 206.225(a)(3)).
- 4. Unsafe structure: A structure found to be dangerous to the life, health or safety of the public because such structure is so damaged or structurally unsafe as a direct result of the declared disaster that partial or complete collapse is imminent.
- **B.** Duplication of Benefits (44 CFR 206.191). FEMA is prohibited by Section 312 of the Stafford Act from approving funds for work that is covered by any other source of funding. Therefore, State and local governments must take reasonable steps to prevent such an occurrence, and verify that insurance coverage or any other source of funding does not exist for the demolition of private structures.
- 1. When demolition of private structures is covered by an insurance policy, the insurance proceeds must be used as the first source of funding. Public Assistance grant funding may be used to pay for the remainder of the demolition costs.
- If it is discovered that a duplication of benefits from any other source of funding has occurred, FEMA will de-obligate funds from the Grantee in the amount that such assistance duplicates funding the property owners received from other sources.

C. Eligibility of Demolition of Private Structures.

1. Demolition of privately owned structures and subsequent removal of demolition debris may be eligible for Public Assistance grant funding under Section 403 of the Stafford Act when the following conditions are met:



- a. The structures were damaged and made unsafe by the declared disaster, and are located in the area of the declared disaster (44 CFR 206.223(a)(1) and (2)).
- b. The State or local government applicant certifies that the structures are determined to be unsafe and pose an immediate threat to the public (44 CFR 206.225(a)). The Public Assistance applicant provides a detailed explanation documenting its legal responsibility to enter private property to demolish an unsafe structure, and confirms that all legal processes and permission requirements (e.g., rights-of-entry) for such action have been satisfied. The Public Assistance Group Supervisor must concur that the demolition of unsafe structures and removal of demolition debris are in the public interest. FEMA will consider alternative measures to eliminate threats to life, public health, and safety posed by disaster-damaged unsafe structures, including fencing off unsafe structures and restricting public access, when evaluating requests for demolition.
- i. The eligible applicant must demonstrate the legal basis as established by law, ordinance, or code upon which it exercised or intends to exercise its responsibility following a major disaster to demolish unsafe private structures (44 CFR 206.223(a)(3)). Codes and ordinances must be germane to the structural condition representing an immediate threat to life, public health, and safety, and not merely define the local government's uniform level of services.

States and local governments ordinarily rely on condemnation and/or nuisance abatement authorities to obtain legal responsibility prior to the commencement of demolition of private structures. There may be circumstances, however, where the State or local government determines that ordinary condemnation and/or nuisance abatement procedures are too time-consuming to address an immediate public health and safety threat. In such circumstances, applicants may not have to precisely follow their nuisance abatement procedures or other ordinances that would prevent the State or local government from taking emergency protective measures to protect public health and safety (44 CFR 206.225(a)).

- ii. The applicant's legal responsibility to take action where there is an immediate threat to life, public health, and safety should be independent of any expectation, or request, that FEMA will reimburse costs incurred for demolition of private structures and the removal of demolition debris from private property. In addition, an applicant's legal responsibility is not established solely by an applicant obtaining signed rights-of-entry and hold harmless agreements from property owners.
- c. The State or local government confirms that a legally authorized official has ordered the exercise of public emergency powers or other appropriate authority to enter onto



private property in order to remove/reduce threats to life, public health, and safety threat via demolition of unsafe structures and removal of demolition debris (44 CFR 206.223).

- d. The State or local government indemnifies the Federal government and its employees, agents, and contractors from any claims arising from the demolition of unsafe private structures and removal of demolition debris from private property (44 CFR 206.9).
- e. The work is completed within the completion deadlines outlined in $44\,\mathrm{CFR}$ 206.204 for emergency work.
- 2. Eligible costs associated with the demolition of private structures may include, but are not limited to:
 - a. capping wells;
 - b. pumping and capping septic tanks;
 - c. filling in basements and swimming pools;
- d. testing and removing hazardous materials from unsafe structures, including asbestos and household hazardous wastes;
 - e. securing utilities (electric, phone, water, sewer, etc.);
- f. securing permits, licenses, and title searches. Fees for permits, licenses, and titles issued directly by the applicant are not eligible unless it can be demonstrated that the fees are above and beyond administrative costs; and
- g. demolition of disaster-damaged outbuildings such as garages, sheds, and workshops determined to be unsafe.
 - 3. Ineligible costs associated with the demolition of private structures may include:
- a. removal of slabs or foundations, except in very unusual circumstances, such as when disaster-related erosion under slabs on a hillside causes an immediate public health and safety threat;
 - b. removal of pads and driveways;





- 4. Structures condemned as safety hazards before the disaster are not eligible for demolition and subsequent demolition debris removal under Public Assistance grant authority.
- 5. Individuals and private organizations (except for eligible PNPs) will not be reimbursed for demolition activities on their own properties under the Public Assistance Program (44 CFR 206.224(c)).
- 6. The removal of substantially damaged structures and associated appurtenances acquired through a Section 404 FEMA Hazard Mitigation Grant Program buyout and relocation project may be eligible for Public Assistance grant funding under Section 407 of the Stafford Act. Such removal must be completed within two years of the declaration date, unless extended by the Assistant Administrator of the Disaster Assistance Directorate (44 CFR 206.224(a)(4)).
- **D. Demolition of Commercial Structures**. The demolition of commercial structures is generally ineligible for Public Assistance grant funding. It is assumed and expected that these commercial enterprises retain insurance that can and will cover the cost of demolition. However, in some cases as determined by the FCO, the demolition of commercial structures by a State or local government may be eligible for FEMA reimbursement only when such removal is in the public interest (44 CFR 206.224(a) and (b)).

Apartments, condominiums, and mobile homes in commercial trailer parks are generally considered commercial structures with respect to Public Assistance funding.

E. Environmental and Historic Review Requirements. Eligible demolition activities must satisfy environmental and historic preservation compliance review requirements as established by 44 CFR Parts 9 and 10, the National Historic Preservation Act, the Endangered Species Act, and all other applicable legal requirements.





VIII. ORIGINATING OFFICE: Disaster Assistance Directorate (Public Assistance Division).

IX. SUPERSESSION: This policy supersedes Recovery Policy 9523.4 dated November 9, 1999, and all previous guidance on this subject.

X. REVIEW DATE: Three years from date of publication.

Carlos J. Castillo

Assistant Administrator

Disaster Assistance Directorate

DAP9523.11



I. TITLE: Hazardous Stump Extraction and Removal Eligibility

II. DATE: MAY 1 5 2007

III. PURPOSE:

Establish criteria used to reimburse applicants for removing eligible hazardous stumps from public or, where authorized, private property.

IV. SCOPE AND AUDIENCE:

The policy is applicable to all major disasters and emergencies declared on or after the date of publication. It is intended for all personnel involved in the administration and execution of the Public Assistance Program, including applicants.

V. AUTHORITY:

Sections 403 and 407 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5206, as amended.

VI. BACKGROUND:

Public Assistance regulations authorize reimbursement for the removal of debris from public and private land when it is in the public interest. Such removal is in the public interest when it is necessary to: eliminate immediate threats to life, public health and safety, or eliminate immediate threats of significant damage to improved public or private property; or to ensure economic recovery of the affected community to the benefit of the community at large. Trees that are uprooted during a disaster event such that all or part of their roots are exposed may pose an immediate threat to public health and safety.

VII. POLICY:

A. When a disaster event uproots a tree or stump (i.e., 50% or more of root ball is exposed) on a public right-of-way, improved public property or improved property owned by certain private nonprofit organizations, and the exposed root ball poses an immediate threat to life, public health and safety, FEMA may provide supplemental assistance to remove, transport, dispose, and provide fill for the root cavity of an eligible uprooted tree or stump. The Federal Emergency Management Agency (FEMA) will reimburse applicants reasonable costs for this type of work only when uprooted stumps are more than 24 inches in diameter (measured two feet from the ground), with the consensus of the Applicant and the State, and is approved in

DAP9523.11



advance by FEMA, using the attached Hazardous Stump Worksheet.

- 1. If it is necessary to remove an uprooted stump before it can be inspected by FEMA because it poses a threat that must be dealt with immediately, the applicant must submit documentation, to FEMA including photographs, that establishes its location on public property, specifics on the threat, stump diameter measured two feet up the trunk from the ground, quantity of material to fill the hole, and any special circumstances.
- 2. FEMA will reimburse applicants for extraction, transport and disposal of stumps with a diameter of 24 inches or smaller at the unit cost rate for regular vegetative debris, using the attached Stump Conversion Table, as such stumps do not require special equipment.
- 3. FEMA will reimburse applicants at the unit cost rate (usually cubic yards) for normal debris removal for all stumps, regardless of size, placed on the rights-of-way by others (i.e., contractors did not extract them from public property or property of eligible Private Non Profit organization). In such instances, applicants do not incur additional cost to remove these stumps because the same equipment that is used to pick up "regular" debris can be used to pick-up these stumps.
- 4. If an applicant incurs additional costs in picking up large stumps (over 24 inches in diameter) from rights-of-way, it should complete the Hazardous Stump Worksheet and present documentation to FEMA in advance for consideration.
- 5. Stumps with less than 50% of their root ball exposed should be cut flush at ground level and the cut portion included with regular vegetative debris.
- 6. Straightening or bracing of trees is eligible for reimbursement if it is less costly than removal and disposal. Applicant must provide a cost analysis showing cost effectiveness.

VIII. ORIGINATING OFFICE: Disaster Assistance Directorate (Public Assistance Division)

IX. SUPERSESSION: This policy supersedes Recovery Policy Number 9523.11, Hazard Stump Removal and Extraction Eligibility dated May 6, 2006.

X. REVIEW DATE: Three years from the date of publication.

David Garratt

Acting Assistant Administrator

Disaster Assistance Directorate

Hazardous Stump Worksheet

	Applicant:			1							Date:
	Applicant Representative:			ı		Signature:	ure:				
	FEMA Representative (if available)			ı		Signature:	ure:				
	State Representative (if available):			ı		Signature:	:ure:				
	Physical Location (i.e., Street address, road, cross	Description of Facility (ROW, Park,	Hazard	ard	G (decima 00.00	GPS (decimal degrees, 00.000000)	Tree Size (Diameter)	Eligible	,	Fill For Debris Stumps	Comments (See attached sketch,
	Succes, etc.)	City Hall, etc.)	Yes	No	Latitude (N)	Longitude (W)		Yes	No	CY	pnoto, etc.)
	1										
	2										
	8										
	4										
	S										
	9										
	7										
	8										
	9										
1	01										

Stump Conversion Table

Diameter to Volume Capacity

The quantification of the cubic yards of debris for each size of stump in the following table was derived from FEMA field studies conducted throughout the State of Florida during the debris removal operations following Hurricanes Charley, Frances, Ivan and Jeanne. The following formula is used to derive cubic yards:

0.7854 is one-fourth Pi and is a constant.

46656 is used to convert cubic inches to cubic yards and is a constant

The formula used to calculate the cubic yardage used the following factors, based upon findings in the field:

- Stump diameter measured two feet up from ground
- Stump diameter to root ball diameter ratio of 1:3.6
- Root ball height of 31"

Stump Diameter	Debris Volume	Stump Diameter	Debris Volume
(Inches)	(Cubic Yards)	(Inches)	(Cubic Yards)
6	0.3	46	15.2
7	0.4	47	15.8
8	0.5	48	16.5
9	0.6	49	17.2
10	0.7	50	17.9
11	0.9	51	18.6
12	1	52	19.4
13	1.2	53	20.1
14	1.4	54	20.9
15	1.6	55	21.7
16	1.8	56	22.5
17	2.1	57	23.3
18	2.3	58	24.1
19	2.6	59	24.9
20	2.9	60	25.8
21	3.2	61	26.7
22	3.5	62	27.6
23	3.8	63	28.4
24	4.1	64	29.4
25	4.5	65	30.3
26	4.8	66	31.2
27	5.2	67	32.2
28	5.6	68	33.1
29	6	69	34.1
30	6.5	70	35.1
31	6.9	71	36.1
32	7.3	72	37.2
33	7.8	73	38.2
34	8.3	74	39.2
35	8.8	75	40.3
36	9.3	76	41.4
37	9.8	77	42.5
38	10.3	78	43.6
39	10.9	79	44.7
40	11.5	80	45.9
41	12	81	47
42	12.6	82	48.2
43	13.3	83	49.4
44	13.9	84	50.6
45	14.5	-	



I. TITLE: Debris Operations – Hand-Loaded Trucks and Trailers

II. DATE: May 1, 2006

III. PURPOSE:

To describe the criteria the Federal Emergency Management Agency (FEMA) will use to reimburse applicants for eligible debris removal accomplished with trucks and trailers loaded physically by hand, rather than with mechanical equipment.

IV. SCOPE AND AUDIENCE:

The policy is applicable to all major disasters and emergencies declared on or after the date of publication. It is intended for all personnel involved in the administration and execution of the Public Assistance Program, including applicants.

V. AUTHORITY:

Sections 403 and 407 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5206, as amended.

VI. BACKGROUND:

- A. Debris removal companies under contract with local governments have frequently supplemented their vegetative debris removal operations by hiring subcontractors who modify their trucks and trailers by extending sidewalls with plywood or other materials to increase the vehicle's load capacity. Because of the tenuous nature of these improvements, operators typically load these vehicles physically by hand. The inefficiencies associated with loading these trucks or trailers by hand, instead of using mechanical equipment, effectively negates the increased capacity advantages of these vehicles. Hand loading cannot achieve compaction levels comparable to mechanically loaded vehicles. Further, the unit cost for transporting debris is based on mechanical loading of trailers and trucks.
- B. FEMA performed studies throughout the State of Florida following the four devastating hurricanes in 2004 and determined that a mechanically-loaded vehicle had a weight-to-volume ratio at least twice that of hand-loaded vehicles. In other words, vehicles of the same measured capacity that were loaded by mechanical equipment and reasonably compacted carried at least



twice the volume of debris as those loaded physically by hand. FEMA has therefore determined it is not reasonable to reimburse applicants - for hand-loaded vehicles and mechanically loaded vehicles – at the same rate.

VII. POLICY:

A. Debris monitors located at temporary or final debris disposal sites will reduce the observed capacity of each hand-loaded truck or trailer load by 50% because of the low compaction achieved by hand-loading. For example, if a 40 cubic-yard (CY) hand-loaded truck or trailer arrives at a debris management or disposal site, and it appears to be 100 percent full, the actual quantity of debris in the truck or trailer will be recorded as 20 CY {(40 CY / 2) * 100%}. In the same manner, if the truck or trailer appears half full, the load will be recorded as 10 CY {(40 CY / 2) * 50%}. The maximum amount recorded for a hand-loaded vehicle will be 50% of its measured capacity.

B. FEMA will reimburse applicants on the basis of capacities calculated in VII-A.

VIII. ORIGINATING OFFICE: Recovery Division (Public Assistance Branch)

IX. SUPERSESSION: Not applicable.

X REVIEW DATE: Three years from the date of publication.

David Garratt

Acting Director of Recovery

Federal Emergency Management Agency



DISASTER ASSISTANCE POLICY

I. TITLE: Debris Removal from Private Property

II. DATE: JUL 18 2007

III. PURPOSE:

This policy describes the criteria that the Federal Emergency Management Agency (FEMA) will use to evaluate the eligibility of debris removal work from private property under the Public Assistance Program.

IV. SCOPE AND AUDIENCE:

The policy is applicable to all major disasters and emergencies declared on or after the date of publication of this policy. It is intended for FEMA personnel involved in the administration of the Public Assistance Program.

V. AUTHORITY:

Sections 403(a)(3)(A), 407, and 502 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), 42 U.S.C. 5170b, 42 U.S.C. 5173, 42 U.S.C. 5192, and 44 CFR 206.224.

VI. BACKGROUND:

- **A.** Sections 403(a)(3)(A) and 407 of the Stafford Act, 42 U.S.C. 5170b and 5173, respectively, provide FEMA authority to fund debris removal from private property provided that the State or local government arranges an unconditional authorization for removal of the debris, and agrees to indemnify the Federal government against any claim arising from the removal.
- **B.** The regulations implementing Sections 403 and 407 of the Stafford Act at 44 CFR 206.224 establish the requirement that debris removal be in the "public interest" in order to be eligible for reimbursement. "Public interest" is defined as being necessary to:
 - 1. eliminate immediate threats to life, public health, and safety; or
- 2. eliminate immediate threats of significant damage to improved public or private property; or



3. ensure economic recovery of the affected community to the benefit of the community-at-large.

C. Generally, debris removal from private property following a disaster is the responsibility of the property owner. However, large-scale disasters may deposit enormous quantities of debris on private property over a large area resulting in widespread immediate threats to the public-at-large. In these cases, the State or local government may need to enter private property to remove debris to: eliminate immediate threats to life, public health, and safety; eliminate immediate threats of significant damage to improved property; or ensure economic recovery of the affected community to the benefit of the community-at-large. In these situations, debris removal from private property may be considered to be in the public interest and thus may be eligible for reimbursement under the Public Assistance Program (44 CFR 206.224).

VII. POLICY:

A. Definitions.

- 1. Disaster-generated debris: Any material, including trees, branches, personal property and building material on public or private property that is directly deposited by the disaster.
- 2. Improved property: Any structure, facility, or equipment that was built, constructed, or manufactured. Examples include houses, sheds, car ports, pools, and gazebos. Land used for agricultural purposes is not improved property (44 CFR 206.221(d)).
- 3. Legal responsibility: A statute, formally adopted State or local code, or ordinance that gives local government officials responsibility to enter private property to remove debris or to perform work to remove an immediate threat (44 CFR 206.223(a)(3), 44 CFR 206.221(c), and 44 CFR 206.225(a)(3)).
- 4. Private property: Land and structures, to include contents within the structures, built on land that is owned by non-governmental entities (44 CFR 206.224(b)).
- 5. Private road: Any non-public road for which a subdivision of the State is not legally responsible to maintain. Private roads include roads owned and maintained by homeowners associations, including gated communities, and roads for which no entity has claimed responsibility. Local police, fire, and emergency medical entities may use these roads to provide services to the community (44 CFR 206.224(b)).



- **B. Approval for FEMA Assistance**. FEMA will work with states affected by a disaster to designate those areas where the debris is so widespread that removal of the debris from private property is in the "public interest" pursuant to 44 CFR 206.224, and thus is eligible for FEMA Public Assistance reimbursement on a case-by-case basis.
- 1. Any State or local government that intends to seek reimbursement to remove debris from private property within a designated area will, prior to commencement of work, submit a written request for reimbursement to, and receive approval from, the Federal Coordinating Officer (FCO). The written request will include the following information:
 - a. Public Interest Determination (44 CFR 206.224(a)):
- i. Immediate Threat to Life, Public Health, and Safety Determination. The basis of a determination by the State, county or municipal government's public health authority or other public entity that has legal authority to make such a determination that disaster-generated debris on private property in the designated area constitutes an immediate threat to life, public health, and safety; or
- ii. Immediate Threat to Improved Property Determination. The basis of the determination by the State, county, or municipal government that the removal of disastergenerated debris is cost effective. The cost to remove the debris should be less than the cost of potential damage to the improved property in order for the debris removal to be eligible; or
- iii. Ensure Economic Recovery of the Affected Community to the Benefit of the Community at Large Determination. The basis of the determination by the State, county, or municipal government that the removal of debris from commercial properties will expedite economic recovery of the community-at-large. Generally, commercial enterprises are not eligible for debris removal.
 - b. Documentation of Legal Responsibility (44 CFR 206.223(a)(3)).

A detailed explanation documenting the requesting State or local government's authority and legal responsibility at the time of disaster to enter private property to remove debris, and confirmation that all legal processes and permission requirements (e.g., right-of-entry) for such action have been satisfied.

i. The eligible applicant requesting assistance must demonstrate the legal basis as established by law, ordinance, or code upon which it exercised or intends to exercise its responsibility following a major disaster to remove disaster-related debris from private property. Codes and ordinances must be germane to the condition representing an immediate



threat to life, public health, and safety, and not merely define the applicant's uniform level of services. Typically, solid waste disposal ordinances are considered part of an applicant's uniform level of services.

States and local governments ordinarily rely on condemnation and/or nuisance abatement authorities to obtain legal responsibility prior to the commencement of debris removal work. There may be circumstances, however, where the State or local government determines that ordinary condemnation and/or nuisance abatement procedures are too time-consuming to address an immediate public health and safety threat. In such circumstances, applicants do not have to precisely follow their nuisance abatement procedures or other ordinances that would prevent the State or local government from taking emergency protective measures to protect public health and safety (44 CFR 206.225(a)).

- ii. The applicant's legal responsibility to take action where there is an immediate threat to life, public health, and safety must be independent of any expectation, or request, that FEMA will reimburse costs incurred for private property debris removal. In addition, legal responsibility is not established solely by an applicant obtaining signed rights-of-entry and hold harmless agreements from property owners.
- c. Authorization for Debris Removal from Private Property (44 CFR 206.223(a)(3)). Confirmation that a legally-authorized official of the requesting applicant has ordered the exercise of public emergency powers or other appropriate authority to enter onto private property in the designated area in order to remove/reduce threats to life, public health, and safety threat via debris removal.
- d. Indemnification (44 CFR 206.9). The requesting entity indemnifies the Federal government and its employees, agents, and contractors from any claims arising from the removal of debris from private property.
- 2. The FCO will approve or disapprove in writing each written request submitted by the State or local government for FEMA to designate areas eligible for private property debris removal. After receiving approval from the FCO, the State or local government may begin identifying properties and the specific scope of work for private property debris removal activities and apply for supplemental assistance through the Public Assistance Program.
- **C. Duplication of Benefits** (44 CFR 206.191). FEMA is prohibited by Section 312 of the Stafford Act from approving funds for work that is covered by any other source of funding. Therefore, State and local governments must take reasonable steps to prevent such an occurrence, and verify that insurance coverage or any other source of funding does not exist for the debris removal work accomplished on each piece of private property.



- 1. When debris removal from private property is covered by an insurance policy, the insurance proceeds must be used as the first source of funding. Public Assistance grant funding may be used to pay for the remainder of the costs of debris removal from private property.
- 2. If FEMA discovers that a duplication of benefits from any other source of funding has occurred, FEMA will de-obligate funds from the Grantee in the amount that such assistance duplicates funding that the property owners received from other sources.

D. Eligibility of Debris Removal Work from Private Property (44 CFR 206.224(b)).

- 1. Eligible debris removal work from private property includes removal of:
- a. Large piles of disaster-generated debris in the living, recreational, and working areas of properties in urban, suburban, and rural areas, including large lots.
- b. Disaster-generated debris obstructing primary ingress and egress routes to improved property.
- c. Disaster-damaged limbs and leaning trees in danger of falling on improved property, primary ingress or egress routes, or public rights-of-way.
- i. Hazardous tree removal is eligible only if the tree is greater than six inches in diameter (measured at diameter breast height) and meets any of the following criterion: more than 50% of the crown is damaged or destroyed; the trunk is split or broken branches expose the heartwood; or the tree is leaning at an angle greater than 30 degrees and shows evidence of ground disturbance.
- ii. Hazardous limb removal is eligible only if the limb is greater than two inches in diameter measured at the point of break.
- d. Debris created by the removal of disaster-damaged interior and exterior materials from improved property.
- e. Household hazardous wastes (such as household cleaning supplies, insecticides, herbicides, etc.)
- f. Disaster-generated debris on private roads, including debris originating from private property and placed at the curb of public or private rights-of-way, provided that the



removal of the debris is the legal responsibility of an eligible applicant, on the basis of removing an immediate threat to life, public health, and safety.

- 2. Ineligible debris removal work on private property includes the removal of:
- a. Debris from vacant lots, forests, heavily wooded areas, unimproved property, and unused areas.
 - b. Debris on agricultural lands used for crops or livestock.
 - c. Concrete slabs or foundations-on-grade.
- d. Reconstruction debris consisting of materials used in the reconstruction of disaster-damaged improved property.
- E. Debris Removal from Commercial Property. The removal of debris from commercial property is generally ineligible for Public Assistance grant funding. It is assumed and expected that these commercial enterprises retain insurance that can and will cover the cost of debris removal. However, in some cases as determined by the FCO, the removal of debris from private commercial property by a State or local government may be eligible for FEMA reimbursement only when such removal is in the public interest (44 CFR 206.224(a) and (b)).

Industrial parks, golf courses, commercial cemeteries, apartments, condominiums, and mobile homes in commercial trailer parks are generally considered commercial property with respect to Public Assistance funding.

F. Environmental and Historic Review Requirements. Eligible debris removal activities on private property must satisfy environmental and historic preservation compliance review requirements as established by 44 CFR Parts 9 and 10, the National Historic Preservation Act, the Endangered Species Act, and all other applicable legal requirements.





VIII. ORIGINATING OFFICE: Disaster Assistance Directorate (Public Assistance Division)

- **IX. SUPERSESSION:** This policy supersedes Recovery Policies 9523.13 and 9523.14, dated October 23, 2005, and all previous guidance on this subject.
- X. REVIEW DATE: Three years from date of publication.

Carlos J. Castillo

Assistant Administrator

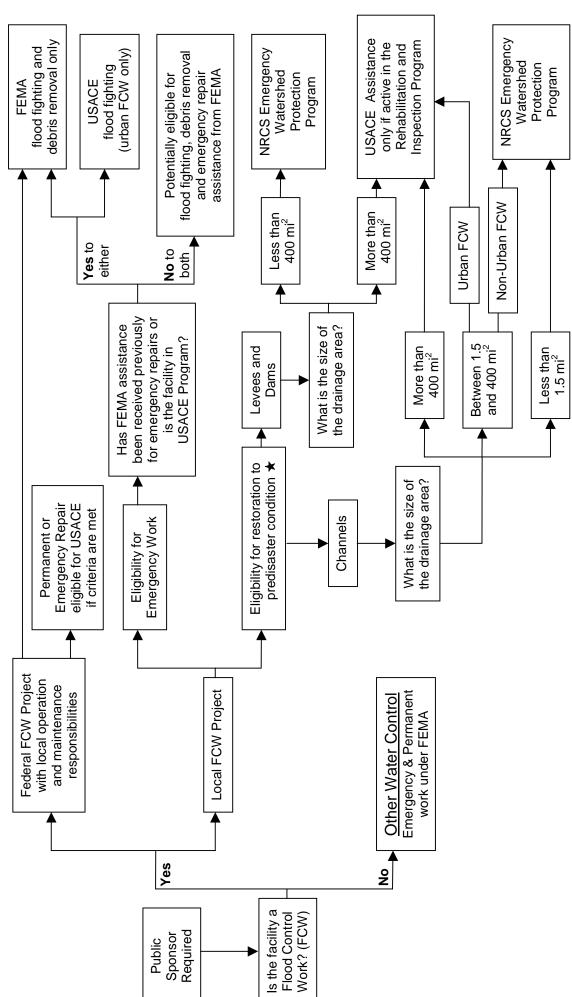
Disaster Assistance Directorate





Flood Control Works

Eligibility for Federal Assistance in Presidentially Declared Disasters



Contact the appropriate agency on the reverse side

I. TITLE: Labor Costs - Emergency Work

II. DATE: November 16, 2006

III. PURPOSE:

Provide guidance on the eligibility of labor costs for an applicant's permanent, temporary, and contract employees who perform emergency work under Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), 42 U.S.C. 5121-5206, as amended.

IV. SCOPE AND AUDIENCE:

This policy applies to all emergencies, major disasters, and fire management assistance declarations, declared on or after the publication date of this document.

V. AUTHORITY:

Sections 403, 407, 420 and 502 of the Stafford Act and 44 Code of Federal Regulations (CFR) §204.42, §206.224 and §206.225.

VI. BACKGROUND:

- A. On October 14, 1993, FEMA published a regulation that made the force account labor straight-time salary for work under Section 403 and 407 ineligible under the Public Assistance Program. The 1993 regulation did not include emergency work accomplished under Section 502 (Federal Emergency Assistance) of the Stafford Act. The ineligibility of straight-time salaries for emergency work under Section 502 is included as a provision of the FEMA-State Agreement.
- B. Labor (straight-time, overtime, and fringe benefits to the extent the benefits were being paid before the disaster) performed under Section 406 (permanent work) of the Stafford Act remains eligible for reimbursement.

VII. POLICY:

A. Under Sections 403, 407, and 502 of the Stafford Act, eligible emergency work labor costs are those costs incurred by an eligible applicant while performing eligible work. The cost of straight-time salaries and benefits of an applicant's permanently employed personnel is not eligible in calculating the cost of eligible emergency work. The FEMA-State Agreement will



stipulate the ineligibility of straight-time salaries and benefits of an applicant's permanently employed personnel performing emergency work (Categories A and B). For the purpose of this policy, "permanently employed personnel" will refer to those employees whose positions are already included in the applicant's budget.

- B. Fixed-term employees, such as seasonally employed personnel, when covered under existing budgets and used for a disaster during the season of employment, are considered permanently employed for the purpose of cost eligibility.
- C. Straight-time and overtime will be determined in accordance with the applicant's predisaster policies, which should be applied consistently in both disaster and non-disaster situations. For example, one applicant may define labor exceeding 8 hours a day as overtime, while another might define labor exceeding 40 hours a week as overtime. However, all costs, including premium pay, must be reasonable and equitable for the type of work being performed.
- D. The actual costs of salaries and benefits for individuals sent home or told not to report due to emergency conditions are not eligible for reimbursement. Extraordinary costs for essential employees who are called back to duty during administrative leave to perform disaster-related emergency work are eligible if the costs were provided for in written policy prior to the disaster.
- E. The costs for contract labor, mutual aid in accordance with an existing agreement, or temporary hires needed to accomplish emergency work are eligible for reimbursement. However, straight-time salary and benefits of force account labor overseeing contractors performing emergency work are not eligible in calculating the cost of eligible emergency work.
- F. The reimbursement of force account or temporary labor to backfill regular staff who are performing eligible emergency work may be eligible. Backfill cost is defined as the straight-time salary and benefits and overtime of replacement personnel who perform the regular duties of other personnel while they are performing eligible emergency work under the Public Assistance Program. There are several circumstances which affect the eligibility of the backfill employee.
- 1. If the backfill employee is a contract or extra hire, the cost of this extra person represents an extra cost to the applicant. Regular and overtime are eligible. If the employee is permanently employed, straight time is not eligible. Only overtime costs are eligible.



- 2. The cost of straight-time salaries and benefits of an applicant's permanently employed personnel, of any department, regardless of any inter-departmental agreements, are not eligible.
- 3. If the backfill employee is a regular employee who is called in on his/her day off (weekend or other off day), there may be an extra cost to the applicant. Regular and overtime costs may be eligible.
- 4. If the backfill employee is called in from scheduled leave, there should be no extra cost as the leave can be rescheduled. Only the overtime is eligible.
- 5. Generally, exempt employees (i.e. those who are exempt from minimum wage and overtime provisions of the Fair Labor Standards Act) are not eligible for overtime, unless specified in an applicant's pre-disaster policy.
- G. Permanent employees who are funded from an external source (e.g., by a grant from a Federal agency, statutorily dedicated funds, rate-payers, etc.) to work on specific non-disaster tasks may be paid for emergency work. However, the FEMA Region is to consult with FEMA headquarters before approving payment.
- H. Reimbursement of labor costs for employees performing emergency work is limited to actual time worked, even when the applicant is contractually obligated to pay for 24 hour shifts. It is not reasonable for a person to work more than 48 hours continuously without an extended rest period. Therefore, FEMA will reimburse up to 24 hours for each of the first two days, and up to 16 hours for each of the following days for emergency work. All requested hours must be for actual time worked. Standby time is not eligible under the Public Assistance Program or Fire Management Assistance Grant Program. Pre-positioning under the Fire Management Assistance Grant Program is eligible if the resources were actually used to suppress a declared fire.
- I. The value of volunteers accomplishing eligible emergency work can be credited toward the non-Federal cost share of the applicant's emergency work in accordance with Donated Resources Policy #9525.2.



VIII. ORIGINATING OFFICE: Recovery Division (Public Assistance Branch).

IX. SUPERSESSION: This policy updates and replaces all relevant provisions of previous Public Assistance policy documents or guidance on this subject.

X. REVIEW DATE: Three years from date of publication.

John R. D'Araujo, Jr. Director of Recovery



PUBLIC ASSISTANCE PROGRAM

FACT SHEET DEBRIS OPERATIONS - CLARIFICATION EMERGENCY CONTRACTING VS. EMERGENCY WORK

SUMMARY: Contracting for debris operations, even though it is "emergency work" in FEMA operations, does not necessarily mean the contracts can be awarded without competitive bidding. Applicants should comply with State laws and regulations, but should be aware that non-competitive contracting is acceptable ONLY in rare circumstances where there can be no delay in meeting a requirement. In general, contracting for debris work requires competitive bidding. The definition of "emergency" in contracting procedures is not the same as FEMA's definition of "emergency work".

DISCUSSION: There appears to be some confusion regarding the awarding of some contracts, especially for debris, without competitive bidding. The reason cited for such actions is that the contract is for emergency work, and competitive bidding is not required.

Part 13 of 44 CFR is entitled "Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments". These requirements apply to all grants and subgrants to governments, except where inconsistent with Federal statutes or regulations authorized in accordance with the exception provisions of Section 13.6. In essence, these regulations apply to all Federal grants awarded to State, tribal and local governments.

Non-competitive proposals awarded under emergency requirements are addressed as follows:

"Procurement by non-competitive proposals may be used only when the award of a contract is infeasible under small purchase procedures, sealed bids, or competitive proposals and one of the following circumstances applies:

(4)										

(B) The public exigency or emergency of the requirement will not permit a delay resulting from competitive solicitation." (44 CFR Part 13.36(d)(4)(1)(B))."

Staff of the Office of General Counsel and the Office of the Inspector General have expressed concern that contracts are being awarded under this section without an understanding of the requirement. Simply stated, non-competitive contracts can be awarded only if the emergency is such that the contract award cannot be delayed by the amount of time required to obtain competitive bidding.

FEMA's division of disaster work into "emergency" and "permanent" is generally based on the period of time during which the work is to be performed, and not on the urgency of that work. Therefore, the award of non-competitive contracts cannot be justified on the basis of "emergency work", as defined by FEMA.

In some situations, such as clearing road for emergency access (moving debris off the driving surface to the shoulders or rights-of-way), or removal of debris at a specific site, awarding a non-competitive contract for site-specific work may be warranted; however, normally, non-competitive bid awards should not be made several days (or weeks) after the disaster or for long-term debris removal. Obviously, the latter situations do not address a public exigency or emergency which "will not permit a delay resulting from competitive solicitation".

Regarding competitive solicitations, applicants can use an expedited process for obtaining competitive bids. In the past, applicants have developed a scope-of-work, identified contractors that can do the work, made telephone invitations for bids, and received excellent competitive bids. Again, applicants must comply with State and local bidding requirements.

Please remind applicants that no contractor has the authority to make determinations as to eligibility, determinations of acceptable emergency contracting procedures, or definitions of emergency work. Such determinations are to be made by FEMA.



RP9580.201

DEBRIS REMOVAL APPLICANT'S CONTRACTING CHECKLIST

Overview

To be eligible for reimbursement under the Public Assistance Program, contracts for debris removal must meet rules for Federal grants, as provided for in 44 CFR Part 13.36 *Procurement* (http://www.access.gpo.gov/nara/cfr/waisidx 04/44cfr13 04.html). Public Assistance applicants should comply with their own procurement procedures in accordance with applicable State and local laws and regulations, provided that they conform to applicable Federal laws and standards identified in Part 13. The following guidance is provided to assist Public Assistance applicants in the procurement process.

Contracting Process Checklist

	Use competitive bidding procedures. Complete and document a cost analysis to demonstrate price reasonableness on any contract or contract modification where adequate price competition is lacking as detailed in 44 CFR 13.36(f).
	Provide a clear and definitive scope of work and monitoring requirements in the request for proposals/bids. Use acceptable emergency contracting procedures that include an expedited competitive bid process only if time does not allow for more stringent procedures.
	Require bidders to provide copies of references, licenses, financial records, and proof of insurance and bonding.
	Obtain review from your legal representative of your procurement process and any contract to be awarded to ensure they are in compliance with all Federal, State, and local requirements.
	Document procedures used to obtain/award contracts (procurement information, bid requests and tabulations, etc).
	Use load ticket requirement to record with specificity (e.g., street address) where debris is picked up and the amount picked up, hauled, reduced and disposed of.
I	FEMA will, when requested by applicants, assist in the review of debris removal contracts. However,

such a review does not constitute approval.



RP9580.201

DEBRIS REMOVAL APPLICANT'S CONTRACTING CHECKLIST

Contract Provisions Checklist

All contracts must contain/reflect the following provisions:

All payment provisions must be based on unit prices.
No payments may be based on time and material costs unless limited to work performed during the first 70 hours of actual work following a disaster event.
That payment will be made only for debris that FEMA determines eligible, referencing FEMA regulations and Public Assistance guides and fact sheets. (This is an optional provision to protect the applicant, and is used only following a major disaster declaration.)
An invoice provision requiring contractors to submit invoices regularly and for no more than 30-day periods.
A "Termination for Convenience" clause allowing contract termination at any time for any reason.
A reasonable limit on the period of performance for the work to be done.
A subcontract plan including a clear description of the percentage of the work the contractor may subcontract out and limiting use of subcontractors to only those you approve.
The preference that the contractor use mechanical equipment to load and reasonably compact debris into the trucks and trailers.
The requirement that the contractor provide a safe working environment, including properly constructed monitoring towers.
Option of a unit price for extracting from ground and removing FEMA-eligible stumps (only for stumps with diameters larger than 24 inches, measured 24 inches above the ground, and with 50% or more of the root ball exposed), or including all stumps in the unit price.



RP9580.201

DEBRIS REMOVAL

APPLICANT'S CONTRACTING CHECKLIST

Contract Provisions Checklist - Continued

All contracts must contain/reflect the following provisions:

Ц	Requirement that all contract amendments and modifications be in writing.
	Requirement that contractor obtain adequate payment and performance bonds and insurance coverage.
	Pre-Disaster and Stand-By Contracts Checklist
	It is recommended that you pre-qualify contractors prior to an event and solicit bid prices from this list of contractors once an event has occurred.
	The solicitation for pre-qualifying contractors must adequately define in the proposed scope of work all the potential types of debris, typical haul distances, and size of events for which a contract may be activated.
	To ensure reasonable debris removal costs, award debris removal contracts based on unit prices (volume or weight).
	If the contract is awarded on a time and material basis, it should be limited to no more than 70 hours of actual clearance and removal operations.
	After the initial 70-hour period, payment should be on a unit price basis (volume or weight).



RP9580.201

DEBRIS REMOVAL APPLICANT'S CONTRACTING CHECKLIST

Avoidance Checklist
DO NOT: Award a debris removal contract on a sole-source basis.
DO NOT : Sign a contract (including one provided by a contractor) until it has been thoroughly reviewed by your legal representative.
DO NOT: Allow any contractor to make eligibility determinations, since only FEMA has that authority.
DO NOT: Accept any contractor's claim that it is "FEMA certified." FEMA does not certify, credential, or recommend debris contractors.
DO NOT: Award a contract to develop and manage debris processing sites unless you know it is necessary, and have contacted the State for technical assistance concerning the need for such operations. Temporary debris storage and reduction sites are not always necessary.
DO NOT : Allow separate line item payment for stumps 24 inches and smaller in diameter; these should be treated as normal debris.
DO NOT : "Piggyback" or utilize a contract awarded by another entity. Piggybacking may be legal under applicable state law; however, the use of such a contract may jeopardize FEMA funding.
DO NOT: Award pre-disaster/stand-by contracts with mobilization costs or unit costs that are significantly higher than what they would be if the contract were awarded post-disaster. Such contracts should have variable mobilization costs depending upon the size of the debris work that may be encountered.



FEMA RECOVERY DIVISION

FACT SHEET 9580.202

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

Overview

This fact sheet identifies and describes the authorities of federal departments and agencies in support of debris operations following a presidential emergency or major disaster declaration. The following nine Federal agencies and departments are invested with authorities (described in detail below) addressing various aspects of debris management.

- Department of Homeland Security
 - o Federal Emergency Management Agency
 - o United States Coast Guard
- Department of Defense: U.S. Army Corps of Engineers
- Department of Agriculture
 - o Natural Resources and Conservation Service
 - o Farm Service Agency
 - o Animal Plant and Health Inspection Service
- Department of Transportation: Federal Highway Administration
- Department of Commerce: National Oceanic and Atmospheric Administration
- **Environmental Protection Agency**

Department of Homeland Security

Federal Emergency Management Agency (FEMA)

- FEMA is authorized in Sections 403, 407 and 502 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act to provide assistance to eligible applicants to remove debris from public and private property following a Presidential disaster declaration, when in the public interest.
- Removal must be necessary to eliminate immediate threats to lives, public health and safety; eliminate immediate threats of significant damage to improved public or private property; or ensure

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

the economic recovery of the affected community to the benefit of the community-at-large. The debris must be the direct result of the disaster and located in the disaster area, and the applicant must have the legal responsibility to remove the debris.

- FEMA will (1) reimburse applicants to remove eligible debris, or (2) through a mission assignment to another Federal agency (and upon request of the State) provide *direct Federal assistance* when it has been demonstrated that the State and local government lack the capability to perform or contract for the requested work.
- Assistance will be cost-shared (at no less than 75% Federal and 25% non-Federal). In extreme circumstances, FEMA will provide up to 100% funding for a limited period of time.

United States Coast Guard (USCG)

- Under the National Contingency Plan (NCP), the USCG and Environmental Protection Agency (EPA) are responsible for providing pre-designated Federal On-Scene Coordinators (FOSCs) to conduct emergency removals of oil and hazardous materials.
- USCG is responsible for the coastal zone, and the EPA is responsible for the inland zone. The delineation between coastal and inland zones is by mutual agreement between the USCG and the EPA, and the geographic limits are indicated in Area Contingency Plans.
- Under the Comprehensive Environmental Response, Compensation, and Liability Act, or CERCLA (also known as Superfund), and the Clean Water Act, USCG has the authority to respond to actual or potential discharges of oil and actual or potential releases of hazardous substances, pollutants and contaminants that may endanger public health or the environment.
- Response actions may include containment, stabilization, decontamination, collection (e.g., orphan
 drums tanks and drums), and final disposal. Debris may be mixed with, or contain, oil or hazardous
 materials that are subject to USCG response authorities. Oil removal is funded from the Oil Spill
 Liability Trust Fund, while hazardous materials removal is conducted using CERCLA funds.
- USCG, under the Ports and Waterways Safety Act (33 U.S.C. §§1221), is responsible for keeping waterways safe and open. While there is no specific language stating that the USCG is responsible for debris removal from waterways, the USCG has been tasked in the past to assist in waterway and marine transportation system recovery.

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

Department of Defense

United States Army Corps of Engineers (USACE)

- USACE is authorized by Section 202 of Water Resources Development Act (WRDA) of 1976 (PL 94-587) to develop projects for the collection and removal of drift and debris from publicly maintained commercial harbors, and from land and water areas immediately adjacent thereto.
- Specific and limited local programs for continuing debris collection and disposal have been authorized (on an individual basis, with the authorized work carried out at each locality as a separate, distinct project) by Congress for:
 - New York Harbor
 - o Baltimore Harbor
 - o Norfolk Harbor
 - o Potomac and Anacostia Rivers, in the Washington, D.C. Metropolitan area
 - o San Francisco Harbor/Bay, California.
- Sections 15, 19, and 20 of the River and Harbor Act of 1899, as amended, authorize USACE to remove sunken vessels or other obstructions from navigable waterways under emergency conditions. A navigable waterway is one that has been authorized by Congress, and which USACE operates and maintains for general (including commercial and recreational) navigation. Funding for operation and maintenance of these "Federal" waterways is through USACE's annual Operations and Maintenance General Appropriation. USACE's policy is to oversee removal of sunken vessels by an identifiable owner, operator or lessee if the sunken vessel is in or likely to be moved into a Federal navigation channel. USACE will remove a vessel using its emergency authorities only if the owner, operator, or lessee cannot be identified or they cannot effect removal in a timely and safe manner.
- USACE is also authorized, under Flood Control and Coastal Emergencies (PL 84-99), to provide assistance for debris removal from flood control works, i.e., structures designed and constructed to have appreciable and dependable effects in preventing damage by irregular and unusual rises in water level. Under this authority, USACE requires that an applicant, to be eligible for assistance, be an active participant in its PL 84-99 Rehabilitation and Inspection Program at the time of the disaster.

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

United States Department of Agriculture

Natural Resources Conservation Service (NRCS)

- NRCS' Emergency Watershed Protection Program (EWP) is authorized by Section 216 of the Flood Control Act of 1950, PL 81–516, 33 U.S.C. 701b–1; and Section 403 of the Agricultural Credit Act of 1978, PL 95–334, as amended by Section 382, of the Federal Agriculture Improvement and Reform Act of 1996, PL 104–127, 16 U.S.C. 2203.
- Debris clean up must be for either runoff retardation or soil erosion prevention that is causing a sudden impairment in the watershed creating an imminent threat to life or property. Typically, this includes debris within channels but could also include debris in close proximity to a channel or situated where the next event could create an imminent threat to life or property. There is no size limit to the watershed except that EWP assistance is not eligible for coastal erosion restoration.
- The EWP is funded through specific Congressional appropriations.
- Public and private landowners are eligible for assistance but must be represented by a project sponsor (a state or political subdivision thereof, qualified Indian tribe or tribal organization, or unit of local government).
- Work can be done either through Federal or local contracts. Sponsors are responsible for the 75% local cost share.
- NRCS can provide assistance when the President declares an area to be a major disaster area or when an NRCS State Conservationist determines that a watershed impairment exists.
- NRCS will not provide funding for activities undertaken by a sponsor prior to the signing of an agreement between NRCS and the sponsor.

Farm Service Agency (FSA)

 Emergency Conservation Program (ECP) is authorized by Sections 401 - 406 of the Agricultural Credit Act of 1978, PL 95–334, and provides emergency assistance for debris removal from privatelyowned land following a natural disaster. It is funded through Congressional supplemental appropriations.

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

- The damage must be so costly that Federal assistance is or will be required to return the land to productive agricultural use or to provide emergency water for livestock.
- The ECP provides emergency cost share funding (up to 75% federal share) and technical assistance for farmers and ranchers to remove debris (other than animal carcasses).

Animal, Plant and Health Inspection Service (APHIS)

- APHIS has two programs under which it can provide debris removal assistance:
 - Veterinary Services (VS) program authorized by Animal Health Protection Act (7 U.S.C. 8301–8317) which provides for removal and burial of diseased animal carcasses.
 - O Plant Protection and Quarantine (PPQ) program authorized by Plant Protection Act (Title IV, Pub. L. 106–224, 114 Stat. 438, 7 U.S.C. 7701–7772). This program manages issues related to the health of plant resources. Primary objective is to regulate and monitor in order to reduce the risk of introduction and spread of invasive species, including planning, surveillance, quick detection, containment, and eradication.
- Both public and private lands are eligible under these programs which provide assistance to Federal, State, tribes, local jurisdictions, and private landowners to manage animal and plant health by collecting and providing information, conducting or supporting treatments, providing technical assistance for planning and program implementation (removal).

Environmental Protection Agency (EPA)

- EPA's primary authorities related to debris removal fall into two categories: (1) authorities related to cleaning up debris that is mixed with or contains oil or hazardous materials; and (2) authorities related to establishing standards for proper management of debris (hazardous and non-hazardous). EPA generally does not remove non-hazardous debris after emergencies/disasters.
- Under the Comprehensive Environmental Response, Compensation, and Liability Act, or CERCLA
 (also known as Superfund), and the Clean Water Act, EPA and the United States Coast Guard
 (USCG) have the authority to respond to actual or potential discharges of oil and actual or potential
 discharges of hazardous substances, and to actual or potential discharges of pollutants and
 contaminants that may present an imminent and substantial danger to the public health or welfare.

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

- EPA has responsibility for responses in the inland zone and USCG has responsibility for responses in the coastal zone. The delineation between the inland and coastal zone is determined by mutual agreement by the EPA and USCG, and the geographic boundaries are indicated in Area Contingency Plans.
- EPA and USCG carry out these responsibilities under implementing regulations known as the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). EPA and USCG predesignate Federal On-Scene Coordinators (FOSCs) to direct and coordinate response actions.
- Response actions may include containment, stabilization, decontamination, collection (e.g., orphan tanks and drums), and disposal. Debris may be mixed with, or contain, oil or hazardous materials that are subject to these response authorities.
- CERCLA requires that the State in which the site is located fund 10% of remedial action costs, with the other 90% drawn from the Superfund. However, where the potentially responsible party is a political subdivision of a State, the State must agree to fund 50% of the remedial action costs, with the other 50% drawn from the Superfund.
- The Resource Conservation and Recovery Act established a framework for Federal, State, and local cooperation in controlling the management of hazardous and non-hazardous solid waste. The EPA role is to establish minimum regulatory standards that are, in most cases, implemented by the States and to provide technical assistance. EPA administers other laws as well that may impact the management of debris (e.g., Clean Air Act requirements that apply to asbestos-containing debris). Again, some of these programs may be delegated to the States.
- FEMA may mission assign the EPA through the United States Army Corps of Engineers to dispose of household hazardous waste following a major disaster declaration from the President.

Department of Transportation

Federal Highway Administration (FHWA)

- The Emergency Relief (or ER) program is authorized in Title 23, United States Code, Section 125, from the Highway Trust Fund, and supports repair or reconstruction of Federal-aid highways and roads on Federal lands which have suffered serious damage as a result of natural disasters or catastrophic failures from an external cause.
- Debris removal from Federal-aid roads is eligible for 100% reimbursement during the first 180 days following an emergency event that qualifies and is approved for the ER program.

DEBRIS REMOVAL AUTHORITIES OF FEDERAL AGENCIES

- The ER program is funded \$100 million in annual authorizations. If the annual authorization is expended, FHWA will reimburse eligible costs when ER funds become available.
- The State must incur a cost of at least \$700,000 statewide to qualify for ER assistance. The cost of individual projects (sites) must be \$5,000.
- It is the responsibility of individual States to request ER funds for assistance in the cost of necessary repair of Federal-aid highways damaged by natural disasters or catastrophic failures.

Department of Commerce

National Oceanic and Atmospheric Administration (NOAA)

- The Coastal and Geodetic Survey Act of 1947 and the Hydrographic Services Improvement Acts of 1998, 2002, authorize NOAA to be directly involved in programs to assess and remove hazards and debris. NOAA does not fund debris removal.
- NOAA's Office of Coastal Survey is responsible for surveying and charting the nation's waters and
 coast, and has been heavily involved in hydro-surveying using side-scan and multi-beam sonar to
 identify hazards and debris and dangers to navigation along the Gulf Coast for the last three years.

David Garratt

Acting Director of Recovery

Federal Emergency Management Agency

1/27/07 Date



DISASTER ASSISTANCE DIRECTORATE

FACT SHEET 9580.203

DEBRIS MONITORING

Overview

When a disaster event occurs that produces large amounts of debris, effective coordination is required between the Public Assistance applicant, State, and FEMA to ensure that debris removal operations are efficient, effective, and eligible for FEMA Public Assistance grant funding. Eligible Public Assistance applicants are encouraged to monitor debris removal operations and document eligible quantities and reasonable expenses to ensure that the work is eligible for Public Assistance grant funding. Failure to do so properly may jeopardize this funding.

Public Assistance applicants can use force account resources or contractors to monitor debris removal operations, or a combination of both. Regardless of the method, the applicant is responsible for ensuring that applicant-managed debris removal work (either force account or contract) being funded through Public Assistance grants is eligible in accordance with Public Assistance guidelines. This Fact Sheet provides Public Assistance applicants with information on how to properly monitor applicant-managed debris removal operations to ensure compliance with these guidelines. It also provides information on debris monitoring responsibilities and duties that apply to both force account and contractor operations; however, some information provided only applies to debris operations performed under contract.

Debris Monitoring Roles and Responsibilities

Monitoring debris removal operations requires comprehensive observation and documentation by the Public Assistance applicant of debris removal work performed from the point of debris collection to final disposal. Monitoring debris removal work involves constant observation of crews to ensure that workers are performing eligible work in accordance with Public Assistance guidelines, and helps to verify compliance with all applicable Federal, State, and local regulations.

A number of different entities play a role in monitoring debris removal operations to ensure that they are efficient, effective and eligible for FEMA Public Assistance funding. It is important that these entities work together to communicate and resolve issues in the field so that reimbursement funding for debris removal operations is not jeopardized. Below is a table which addresses the general monitoring responsibilities and tasks of different partners in the debris removal operation. The table is followed by specific monitoring responsibilities and duties for both force account and contractor debris monitors in the field.

DEBRIS MONITORING

Entity	Responsibilities	Tasks
Debris	Conduct debris removal	Monitor its own day-to-day operations to ensure its
Removal	operations per the terms of the	contractual obligations are being met.
Contractor	contract.	
Public	Works for Applicant to monitor	 Provide debris monitoring personnel who are trained in
Assistance	debris contractor's day-to-day	eligibility.
Applicant	operations to ensure the	 Monitor operations in accordance with the contract
Monitoring	applicants expectations and	requirements.
Contractor	contractual requirements are	 Provide all monitoring documents as required in the
	being met.	monitoring contract.
Public	Provide oversight and quality	Designate project manager.
Assistance	assurance of both the debris	If debris removal is performed by force account labor:
Applicant	removal contract and the	 Provide documentation to substantiate eligible debris
(subgrantee)	monitoring contract (if	quantities.
	applicable). Request PA funds	 Ensure compliance with subgrant requirements.
	for eligible work. Ensure	If debris removal is performed under contract:
	performance measures are met	 Ensure that debris removal contractors and monitoring
	and eligible work is documented.	contractors (if applicable) understand eligibility
	Understand eligibility	requirements for the debris removal operations.
	requirements and ensure work	 Ensure that only eligible debris quantities are being
	performed under the contract	claimed for Public Assistance.
	meets these requirements.	 Resolve issues or discrepancies associated with the
	V	contract.
State	Ensure grant requirements	 Monitor the grant and subgrant requirements.
(Grantee)	outlined in the 44 CFR are being	 Ensure that the applicant is sufficiently monitoring the
	met and that PA applicants are	debris removal operation (FEMA\Grantee effort).
	receiving funds for eligible costs.	 Conduct random monitoring at load sites and disposal
	Responsible for monitoring the	sites to ensure compliance with grant requirements
1	grant and subgrant to ensure	(FEMA\Grantee effort).
	compliance with Federal, State	 Notify subgrantee of compliance issues and outline
	and local laws and regulations.	corrective actions (FEMA\Grantee effort).
FEMA	Ensure grant requirements	 Develop large project worksheets in coordination with
	outlined in 44 CFR are being met.	the Grantee and subgrantee.
	Fund eligible work. Responsible	 Utilize monitors to ensure that the applicant is
	for the preparation of large	sufficiently monitoring the debris removal operation.
	project worksheets, development	(FEMA\Grantee effort)
	of the scope of work and the	 Conduct random monitoring at load sites and disposal
	obligation of funds. Responsible	sites to ensure compliance with grant requirements.
	for monitoring the grant to	(FEMA\Grantee effort).
	ensure compliance with Federal,	 Notify Grantee/subgrantee of compliance issues and
	State and local laws and	outline corrective actions (FEMA\Grantee effort).
	regulations.	 Increase or decrease monitoring efforts as necessary to
		ensure corrective actions are in place and operations are
		being effectively monitored.

DEBRIS MONITORING

The specific responsibilities and duties of individual debris monitors in the field are the same for both force account and contracted debris monitoring operations. They are:

- Report issues to their direct supervisor which require action (such as safety concerns, contractor noncompliance and equipment use)
- Accurately measure and certify truck capacities (recertify on a regular basis)
- Properly and accurately complete and physically control load tickets (in tower and field)
- · Ensure that trucks are accurately credited for their load
- Ensure that trucks are not artificially loaded (ex: debris is wetted, debris is fluffed—not compacted)
- Validate hazardous trees, including hangers, leaners, and stumps
- Ensure that hazardous wastes are not mixed in loads
- Ensure that all debris is removed from trucks at Debris Management Sites (DMS)
- Report if improper equipment is mobilized and used
- Report if contractor personnel safety standards are not followed
- · Report if general public safety standards are not followed
- · Report if completion schedules are not on target
- Ensure that only debris specified in the contract is collected (and is identified as eligible or ineligible)
- Assure that force account labor and/or debris contractor work is within the assigned scope of work
- Monitor site development and restoration of DMSs
- Report to supervisor if debris removal work does not comply with all local ordinances as well as State and Federal regulations (i.e., proper disposal of hazardous wastes)
- Record the types of equipment used (Time & Materials contract)
- Record the hours equipment was used, include downtime of each piece of equipment by day (Time & Materials contract)

Applicants may request FEMA/State assistance with debris monitoring or monitor training.

Only FEMA has the authority to make eligibility decisions; contractors cannot make eligibility determinations. Information on eligibility can be found in the Public Assistance Debris Management Guide FEMA 325, the Public Assistance Policy Digest FEMA 321, the Public Assistance Applicant Handbook FEMA 323, and the Public Assistance Guide FEMA 322.

Monitoring Requirements by Type of Contract

Unlike other categories of work eligible for Public Assistance grants, initial debris removal project worksheets typically do not have a defined scope of work, since precise quantities of debris are difficult to attain. Therefore, unit price contracts which pay by debris volume or weight removed are typically implemented. Unit price contracts require extensive monitoring to determine accurate quantities of eligible debris removed and disposed. As load tickets are compiled and accurate quantities are determined through monitoring, the scope of work for the project worksheet, or version, is established.

DEBRIS MONITORING

In some cases, time and materials contracts may be more cost effective and appropriate for the amount and type of eligible work to be performed. For both time and materials and lump sum contracts, debris monitors must still document and quantify eligible debris amounts in order to determine reasonableness of costs.

The table below includes a breakdown of monitoring requirements by contract type.

Type of Contract	Project Worksheet Scope of Work	Subgrantee Monitoring Required					Comments
		Crew	Load site	DMSs	Disposal sites	Fraud	
Lump Sum	Defined debris quantities and reasonable costs. Estimate is basis for contract costs.		٧		٧		Quantities are still required to determine reasonable costs.
Unit Price - CY	Based on eligible debris listed on load tickets	٧	1	٧	٧	V	
Unit Price - Ton	Based on actual weight measurements of eligible debris listed on load tickets.		√		1	1	
Time and Materials	Based on labor, equipment and materials records. Reasonable costs evaluated by determining costs per unit.	7	V		7	1	Typically used for road clearance. If used for debris removal, quantities are still required to determine reasonable costs. Eligible costs are restricted to up to 70 hours.

Monitoring Contracts

The request for proposal (RFP) for debris monitoring contracts should outline the qualification of debris monitors. The qualifications should be appropriate for the individual responsibilities and duties listed above, and debris monitors should have experience working on construction sites and be familiar with safety regulations. It is not necessary to have professional engineers and other certified professionals perform these duties. Debris monitors primarily should have the ability to estimate debris quantities, differentiate between debris types, properly fill out load tickets, and follow all site safety procedures.

The RFP should also outline possible locations to be monitored and reporting requirements to document eligible debris quantities.

DEBRIS MONITORING

Monitoring contracts are typically time and materials and must contain a *not-to-exceed* clause per the requirements of Part 13 of 44 CFR. The subgrantee should ensure the level of monitoring and overhead claimed is commensurate with the level of effort required to effectively monitor the debris removal and monitoring operation. In addition to the costs for the monitors, the subgrantee can claim as part of its monitoring project worksheet reasonable costs for the debris monitoring contractor to provide training, oversight, and data compilation as required by the terms of the contract. Architectural and engineering service overhead should not be claimed. Additional information on costs that are eligible can be found in the *Public Assistance Debris Management Guide FEMA* 325.

The monitoring contractor costs associated with compiling data to verify costs invoiced by the debris removal contractor can be an eligible expense. Costs associated with attending meetings with FEMA and/or the Grantee and compiling documentation for the production of project worksheets are funded through the administrative allowance as stated in 44 CFR, Part 206.228 and cannot be a direct charge to a Public Assistance grant.

Reporting Requirements & Performance Measures

If FEMA is providing grant assistance for the applicant's monitoring contract, a sample of the reporting requirements outlined in the contract will be required to substantiate the eligible costs. This sample must be adequate to demonstrate that sufficient measures were taken to ensure eligibility and accurate quantities are being reported as part of the grant. Applicants should require debris monitors to submit daily reports on load quantities, debris management site operations, and operational and safety issues in the field. Regular reporting helps to promote quality assurance and provides the applicant with a consistent accounting of operations in the field.

If a time and materials monitoring contract is used, the contractor will have to supply labor, equipment and material records to the subgrantee in order to substantiate the actual costs in the project worksheet.

Continuous monitoring of all activities of a debris contractor can help promote efficiency and effectiveness in the debris removal operation. In evaluating a contractor's performance, primary interest is in the progress toward completion of the services called for and the financial status of the contract. It is important that the contract provide for submission of reports and payment estimates to aid in evaluating the contractor's progress.

Applicant debris monitoring responsibilities may include tracking performance measures used to assess the progress of debris removal operations in the field. Specific debris contract performance measures may include:

- Percentage completion tracking
- · Adherence to contract time schedules
- Adherence to contract cost schedules

DEBRIS MONITORING

Contract Procurement Requirements

To be eligible for reimbursement under the Public Assistance Program, contracts for debris monitoring must meet rules for Federal grants, as provided for in 44 CFR Part 13.36 *Procurement* (http://www.access.gpo.gov/nara/cfr/waisidx 04/44cfr13 04.html). Public Assistance applicants should comply with their own procurement procedures in accordance with applicable State and local laws and regulations, provided that they conform to applicable Federal laws and standards identified in Part 13.

David Garratt

Acting Assistant Administrator Disaster Assistance Directorate 5/3/07



DEPARTMENT OF HOMELAND SECURITY FEDERAL EMERGENCY MANAGEMENT AGENCY

RECOVERY DIRECTORATE PUBLIC ASSISTANCE DIVISION WASHINGTON, D.C. 20472

The rates on this Schedule of Equipment Rates are for applicant-owned equipment in good mechanical condition, complete with all required attachments. Each rate covers all costs eligible under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. § 5121, et seq., for ownership and operation of equipment, including depreciation, overhead, all maintenance, field repairs, fuel, lubricants, tires, OSHA equipment and other costs incidental to operation. Standby equipment costs are not eligible.

Equipment must be in actual operation performing eligible work in order for reimbursement to be eligible. LABOR COSTS OF OPERATOR ARE NOT INCLUDED in the rates and should be approved separately from equipment costs.

Information regarding the use of the Schedule is contained in 44 CFR § 206.228 *Allowable Costs.* Rates for equipment not listed will be furnished by FEMA upon request. Any appeals shall be in accordance with 44 CFR § 206.206 *Appeals*.

THESE RATES ARE APPLICABLE TO MAJOR DISASTERS AND EMERGENCIES DECLARED BY THE PRESIDENT ON OR AFTER SEPTEMBER 15, 2010.

0	ON OR AFTER SEFT	I		ſ								
Cost Code	Equipment	Specification	Capacity/Size	HP	Notes	Unit	Rate					
	Aerial Lift, Self-Propelled		37 ft	to 15	Articulated, Telescoping, Scissor.	hour	\$8.25					
	Aerial Lift, Self-Propelled		60 ft	to 30	Articulated, Telescoping, Scissor.	hour	\$12.25					
8492	Aerial Lift, Self-Propelled	Max. Platform Height	70 ft	to 50	Articulated, Telescoping, Scissor.	hour	\$21.00					
	Aerial Lift, Self-Propelled	Max. Platform Height	125 ft	to 85	Articulated and Telescoping.	hour	\$55.00					
8494	Aerial Lift, Self-Propelled	Max. Platform Height	150 ft	to 130	Articulated and Telescoping.	hour	\$67.00					
					Articulated and Telescoping. Add to							
8486	Aerial Lift, Truck Mntd	Max. Platform Height	40 ft		Truck rate for total rate.	hour	\$6.75					
					Articulated and Telescoping. Add to							
8487	Aerial Lift, Truck Mntd	Max. Platform Height	61 ft		Truck rate for total rate.	hour	\$12.25					
					Articulated and Telescoping. Add to							
8488	Aerial Lift, Truck Mntd	Max. Platform Height	80 ft		Truck rate for total rate.	hour	\$23.50					
					Articulated and Telescoping. Add to							
8489	Aerial Lift, Truck Mntd	Max. Platform Height	100 ft		Truck rate for total rate.	hour	\$34.00					
8010	Air Compressor	Air Delivery	41 cfm	to 10	Hoses included.	hour	\$1.50					
8011	Air Compressor	Air Delivery	103 cfm	to 30	Hoses included.	hour	\$7.00					
8012	Air Compressor	Air Delivery	130 cfm	to 50	Hoses included.	hour	\$9.25					
8013	Air Compressor	Air Delivery	175 cfm	to 90	Hoses included.	hour	\$20.00					
8014	Air Compressor	Air Delivery	400 cfm	to 145	Hoses included.	hour	\$27.50					
8015	Air Compressor	Air Delivery	575 cfm	to 230	Hoses included.	hour	\$45.50					
8016	Air Compressor	Air Delivery	1100 cfm	to 355	Hoses included.	hour	\$51.00					
8017	Air Compressor	Air Delivery	1600 cfm	to 500	Hoses included.	hour	\$80.00					
8040	Ambulance			to 150		hour	\$25.50					
8041	Ambulance			to 210		hour	\$32.50					
	Auger, Portable	Hole Diameter	16 in	to 6		hour	\$1.30					
8061	Auger, Portable	Hole Diameter	18 in	to 13		hour	\$3.50					
					Includes digger, boom and mounting hardware. Add to Tractor rate for total							
8062	Auger, Tractor Mntd	Max. Auger Diameter	36 in	to 13	rate.	hour	\$1.30					
0002	Auger, Tractor Winta	Max. Auger Diameter	30 111	10 13	Includes digger, boom and mounting	Hour	φ1.30					
					hardware. Add to Truck rate for total							
9063	Auger, Truck Mntd	Max. Auger Size	24 in	to 100	rate.	hour	\$29.00					
	Automobile	Wax. Auger Size	24 111	to 130	Transporting people.	mile	\$0.50					
	Automobile			to 130	Transporting cargo.	hour	\$13.00					
	Automobile, Police			to 250	Patrolling.	mile	\$0.60					
	Automobile, Police			to 250	Stationary with engine running.	hour	\$16.25					
	Barge, Deck	Size	50'x35'x7.25'	10 200	Cataonary with origino running.	hour	\$34.00					
	Barge, Deck	Size	50'x35'x9'			hour	\$49.00					
	Barge, Deck	Size	120'x45'x10'			hour	\$60.00					
	Barge, Deck	Size	160'x45'x11'			hour	\$75.00					
	Board, Arrow			to 8	Trailer Mounted.	hour	\$3.15					
	Board, Message			to 5	Trailer Mounted.	hour	\$8.50					
	Boat, Push	Size	45'x21'x6'	to 435	Flat hull.		\$150.00					
	Boat, Push	Size	54'x21'x6'	to 525	Flat hull.		\$200.00					
	Boat, Push	Size	58'x24'x7.5'	to 705	Flat hull.		\$250.00					
	Boat, Push	Size	64'x25'x8'		Flat hull.		\$300.00					

Cost Code	Equipment	Specification	Capacity/Size	НР	Notes	Unit	Rate
	Boat, Row				Heavy duty.	hour	\$0.85
8131	Boat, Runabout	Size	13'x5'	to 50	Outboard.	hour	\$14.00
8132	Boat, Tender	Size	14'x7'	to 100	Inboard with 360 degree drive.	hour	\$26.00
8120	Boat, Tow	Size	55'x20'x5'	to 870	Steel.	hour	\$250.00
8121	Boat, Tow	Size	60'x21'x5'	to 1050	Steel.	hour	\$300.00
8122	Boat, Tow	Size	70'x30'x7.5'	to 1350	Steel.	hour	\$450.00
8123	Boat, Tow	Size	120'x34'x8'	to 2000	Steel.	hour	\$830.00
8140	Boat, Tug	Length	16 ft	to 100		hour	\$33.50
8141	Boat, Tug	Length	18 ft	to 175		hour	\$53.00
8142	Boat, Tug	Length	26 ft	to 250		hour	\$65.00
8143	Boat, Tug	Length	40 ft	to 380		hour	\$150.00
8144	Boat, Tug	Length	51 ft	to 700		hour	\$225.00
	Breaker, Pavement,						
8419	Hand-Held	Weight	25-90 lb			hour	\$0.65
8420	Breaker, Pavement	_		to 70		hour	\$31.25
8150	Broom, Pavement	Broom Length	72 in	to 35		hour	\$12.30
	Broom, Pavement	Broom Length	96 in	to 100		hour	
	Broom, Pavement, Mntd	Broom Length	72 in	to 18	Add to Prime Mover rate for total rate.	hour	
	Broom, Pavement, Pull	Broom Length	84 in	to 20	Add to Prime Mover rate for total rate.	hour	
	, , , , , ,		-		Includes teeth. Does not include		
8270	Bucket, Clamshell	Capacity	1.0 cy		Clamshell & Dragline.	hour	\$3.60
0270	Buoket, Glambrien	Oupdoity	1.0 dy		Includes teeth. Does not include	noui	ψ0.00
0074	Dualist Clamphall	Capacity	2.5 0.7		Clamshell & Dragline.	h a	ФC 75
8271	Bucket, Clamshell	Сараспу	2.5 cy		9	hour	\$6.75
0070	5 1 . 61 1 11		. .		Includes teeth. Does not include	١.	
8272	Bucket, Clamshell	Capacity	5.0 cy		Clamshell & Dragline.	hour	\$11.25
					Includes teeth. Does not include		
	Bucket, Clamshell	Capacity	7.5 cy		Clamshell & Dragline.	hour	
	Bucket, Dragline	Capacity	2.0 cy		Does not include Clamshell & Dragline.	hour	
	Bucket, Dragline	Capacity	5.0 cy		Does not include Clamshell & Dragline.	hour	
	Bucket, Dragline	Capacity	10 cy		Does not include Clamshell & Dragline.	hour	
	Bucket, Dragline	Capacity	14 cy		Does not include Clamshell & Dragline.	hour	\$13.50
	Bus			to 150		hour	
8181	Bus			to 210		hour	
8182	Bus			to 300		hour	\$27.00
8190	Chain Saw	Bar Length	16 in			hour	\$1.75
8191	Chain Saw	Bar Length	25 in			hour	\$3.20
8192	Chain Saw, Pole	Bar Size	18 in			hour	\$1.60
8200	Chipper, Brush	Chipping Capacity	6 in	to 35	Trailer Mounted.	hour	\$7.50
8201	Chipper, Brush	Chipping Capacity	9 in	to 65	Trailer Mounted.	hour	\$16.00
8202	Chipper, Brush	Chipping Capacity	12 in	to 100	Trailer Mounted.	hour	\$21.75
8203	Chipper, Brush	Chipping Capacity	15 in	to 125	Trailer Mounted.	hour	\$30.75
8204	Chipper, Brush	Chipping Capacity	18 in	to 200	Trailer Mounted.	hour	\$45.50
	Clamshell & Dragline,						
8210	Crawler		149,999 lb	to 235	Bucket not included in rate.	hour	\$86.00
	Clamshell & Dragline,		110,000 110			1	400.00
8211	Crawler		250,000 lb	to 520	Bucket not included in rate.	hour	\$121.00
0211	Clamshell & Dragline,		200,000 15	10 020	Buoket not included in rate.	noui	Ψ121.00
8212	•			to 240	Bucket not included in rate.	hour	\$130.00
0212	Cleaner, Sewer/Catch			10 240	Truck Mounted, Add to Truck rate for	Hour	\$130.00
0740		Hannan Canasitus	5				040.00
8712	Basin	Hopper Capacity	5 cy	-	total rate.	hour	\$16.00
	Cleaner, Sewer/Catch				Truck Mounted. Add to Truck rate for	l.	
8713		Hopper Capacity	14 cy		total rate.	hour	
8220	Compactor			to 10		hour	\$11.00
	Compactor, Towed,			1		1	
8221	Vibratory Drum			to 45		hour	\$17.50
	Compactor, Vibratory,						
8222	Drum			to 75		hour	\$25.00
	Compactor, Pneumatic,						
8223	Wheel			to 100		hour	\$29.00
	Compactor, Sanitation			to 300		hour	
	Compactor, Sanitation			to 400		_	\$163.00
8226	CUITDACIOL Salitation						+ . 55.55
						hour	\$225 00
	Compactor, Sanitation Compactor, Towed,			to 535		hour	\$225.00

Cost Code	Equipment	Specification	Capacity/Size	НР	Notes	Unit	Rate
	Compactor, Towed,						
	Drum Static		20000 lb		Add to Prime Mover rate for total rate.	hour	\$12.25
	Crane	Max. Lift Capacity	8 MT	to 80		hour	\$27.00
	Crane	Max. Lift Capacity	15 MT	to 150		hour	
	Crane Crane	Max. Lift Capacity	50 MT 70 MT	to 300		hour	\$95.00 \$155.00
	Crane	Max. Lift Capacity Max. Lift Capacity	110 MT	to 350			\$220.00
	Crane, Truck Mntd	Max. Lift Capacity	24000 lb	10 330	Add to Truck rate for total rate.	hour	\$10.00
	Crane, Truck Mntd	Max. Lift Capacity	36000 lb		Add to Truck rate for total rate.	hour	
	Crane, Truck Mntd	Max. Lift Capacity	60000 lb		Add to Truck rate for total rate.	hour	
	Cutter, Brush	Cutter Size	8 ft	to 150	Add to Truck rate for total rate.	hour	
	Cutter, Brush	Cutter Size	8 ft	to 190			\$100.00
	Cutter, Brush	Cutter Size	10 ft	to 245			\$120.00
0107	Catter, Brasin	Outlet Gize	1011	10 240	Includes hydraulic pole alignment	noui	Ψ120.00
8670	Derrick, Hydraulic Digger	Max Boom Length	60 ft		attachment. Add to Truck rate.	hour	\$21.00
0070	Bernok, Hydradile Bigger	Max. Boom Longer	00 11		Includes hydraulic pole alignment	noai	Ψ21.00
8671	Derrick, Hydraulic Digger	May Room Length	90 ft		attachment. Add to Truck rate.	hour	\$39.00
0071	Derrick, Frydradiic Digger	Max. Doom Longer	30 11		insulated tank, and circulating spray	Hour	ψ33.00
8580	Distributor, Asphalt	Tank Capacity	500 gal		bar.	hour	\$12.00
0300	Distributor, Aspirant	тапк Сараспу	500 gai		Truck Mounted. Includes burners,	Hour	\$12.00
0504	Diatributar Assbalt	Tonk Consoits	1000 ~~1		insulated tank, and circulating spray	haur	#40.00
8581	Distributor, Asphalt	Tank Capacity	1000 gal		bar. Add to Truck rate.	hour	\$13.00
					Truck Mounted. Includes burners,		
0500	Diatributar Assbalt	Tonk Consoits	4000 ~~1		insulated tank, and circulating spray	haur	ФО Е ОО
	Distributor, Asphalt Dozer, Crawler	Tank Capacity	4000 gal	to 75	bar. Add to Truck rate.	hour	\$25.00 \$31.00
				to 75		hour	7
	Dozer, Crawler Dozer, Crawler			to 105		hour	\$40.00 \$65.00
	Dozer, Crawler			to 250		hour	
	Dozer, Crawler			to 360			\$135.00
	Dozer, Crawler			to 565			
	Dozer, Crawler			to 850			\$340.00
	Dozer, Wheel			to 300		hour	
	Dozer, Wheel			to 400		_	\$110.00
	Dozer, Wheel			to 500			\$150.00
	Dozer, Wheel			to 625			\$200.00
0200	Dozoi, Wilcoi			10 020	Crawler, Truck & Wheel. Includes	11001	Ψ200.00
8280	Excavator, Hydraulic	Bucket Capacity	0.5 cy	to 45	bucket.	hour	\$18.00
0200	Executator, riyuradile	Buoket Capacity	0.0 dy	10 40	Crawler, Truck & Wheel. Includes	noai	ψ10.00
8281	Excavator, Hydraulic	Bucket Capacity	1.0 cy	to 90	bucket.	hour	\$39.00
0201	Executator, riyurudile	Buoket Gapaoity	1.0 dy	10 00	Crawler, Truck & Wheel. Includes	noai	ψ00.00
8282	Excavator, Hydraulic	Bucket Capacity	1.5 cy	to 160	bucket.	hour	\$65.00
0202	Excavator, riyuradiic	Bucket Capacity	1.5 Cy	10 100	Crawler, Truck & Wheel. Includes	Hour	φ05.00
0202	Evenuetor Hydroulia	Bucket Capacity	2.5.04	to 265	bucket.	hour	\$120.00
0203	Excavator, Hydraulic	Bucket Capacity	2.5 cy	10 203	Crawler, Truck & Wheel. Includes	Hour	\$120.00
8284	Excavator, Hydraulic	Bucket Capacity	4.5 cy	to 420	bucket.	hour	¢200.00
0204	Excavator, Hydraulic	Ducket Capacity	4.5 Cy	10 420	Crawler, Truck & Wheel. Includes	rioui	\$200.00
0005	Eveniustor Undraulia	Dueltet Conseits	7 F av	40 CEO		haur	#040.00
8285	Excavator, Hydraulic	Bucket Capacity	7.5 cy	to 650	bucket.	nour	\$240.00
0000	e	D -1 -1 O 11	40	1. 4000	Crawler, Truck & Wheel. Includes	l	* 400 00
	Excavator, Hydraulic	Bucket Capacity	12 cy	to 1000	bucket.		\$400.00
	Feeder, Grizzly			to 35		hour	\$17.00
	Feeder, Grizzly			to 55		hour	\$30.00
	Feeder, Grizzly	Canacity	6000 lb	to 75		hour	\$44.00
	Fork Lift	Capacity Capacity	12000 lb	to 60 to 90		hour	11,75 \$17.00
	Fork Lift Fork Lift	Сарасіту	12000 lb	to 140		hour	
			50000 lb			hour	\$23.00
	Fork Lift Generator	Capacity Prime Output	5.5 kW	to 215 to 10		hour	\$50.00 \$3.25
	Generator	Prime Output Prime Output	16 kW	to 10		hour	\$3.25
		Prime Output	43 kW	to 65			\$17.00
	Generator	Prime Output Prime Output	100 kW	to 125		hour	
	Generator					hour	\$34.00
8314	Generator	Prime Output Prime Output	150 kW 210 kW	to 240 to 300		hour	\$50.00 \$60.00
8315	Generator						

Cost Code	Equipment	Specification	Capacity/Size	НР	Notes	Unit	Rate
	Generator	Prime Output	350 kW	to 500		hour	\$95.00
	Generator	Prime Output	530 kW	to 750			\$150.00
	Generator	Prime Output	710 kW	to 1000			\$200.00
	Generator	Prime Output	1100 kW	to 1500			
	Generator	Prime Output	2500 kW	to 3000			
	Golf Cart Graders	Capacity Moldboard Size	2 person 10 ft	to 110	Includes Rigid and Articulate	hour hour	\$3.20 \$34.50
	Graders	Moldboard Size	12 ft	to 110	Includes Rigid and Articulate	hour	\$58.00
	Graders	Moldboard Size	14 ft	to 225	Includes Rigid and Articulate	hour	\$70.00
	Hose, Discharge	Diameter	3 in	to LLo	Per 25 foot length. Includes couplings.	hour	\$0.13
	Hose, Discharge	Diameter	4 in		Per 25 foot length. Includes couplings.	hour	\$0.19
	Hose, Discharge	Diameter	6 in		Per 25 foot length. Includes couplings.	hour	\$0.50
8353	Hose, Discharge	Diameter	8 in		Per 25 foot length. Includes couplings.	hour	\$0.75
	Hose, Discharge	Diameter	12 in		Per 25 foot length. Includes couplings.	hour	\$1.35
	Hose, Discharge	Diameter	16 in		Per 25 foot length. Includes couplings.	hour	\$2.20
	Hose, Suction	Diameter	3 in		Per 25 foot length. Includes couplings.	hour	\$0.23
	Hose, Suction	Diameter	4 in		Per 25 foot length. Includes couplings.	hour	\$0.43
	Hose, Suction	Diameter	6 in		Per 25 foot length. Includes couplings.	hour	\$0.90
	Hose, Suction Hose, Suction	Diameter Diameter	8 in 12 in		Per 25 foot length. Includes couplings. Per 25 foot length. Includes couplings.	hour hour	\$1.35 \$2.45
	Hose, Suction	Diameter	12 III		Per 25 foot length. Includes couplings.	hour	\$3.90
	Jackhammer (Dry)	Weight Class	25-45 lb		Fer 25 foot lerigiti. Includes couplings.	hour	\$1.00
	Jackhammer (Wet)	Weight Class	30-55 lb			hour	\$1.15
	Loader, Crawler	Bucket Capacity	0.5 cy	to 32	Includes bucket.	hour	\$11.50
	Loader, Crawler	Bucket Capacity	1 cy	to 60	Includes bucket.	hour	\$19.00
8382	Loader, Crawler	Bucket Capacity	2 cy	to 118	Includes bucket.	hour	\$42.00
8383	Loader, Crawler	Bucket Capacity	3 cy	to 178	Includes bucket.	hour	\$76.00
	Loader, Crawler	Bucket Capacity	4 cy	to 238	Includes bucket.	hour	\$115.00
	Loader, Skid-Steer	Operating Capacity	1000 lb	to 35		hour	\$11.00
	Loader, Skid-Steer	Operating Capacity	2000 lb	to 65		hour	\$18.00
	Loader, Skid-Steer	Operating Capacity	3000 lb	to 85		hour	\$22.00
	Loader, Tractor, Wheel	Dualist Consoits	0.5 av	to 81		hour	\$25.00
	Loader, Wheel Loader, Wheel	Bucket Capacity Bucket Capacity	0.5 cy 1 cy	to 38		hour hour	\$15.50 \$21.50
	Loader, Wheel	Bucket Capacity	2 cy	to 105		hour	\$21.30
	Loader, Wheel	Bucket Capacity	3 cy	to 152		hour	\$40.00
	Loader, Wheel	Bucket Capacity	4 cy	to 200		hour	\$52.00
	Loader, Wheel	Bucket Capacity	5 cy	to 250		hour	\$66.00
8396	Loader, Wheel	Bucket Capacity	6 cy	to 305		hour	\$82.00
8397	Loader, Wheel	Bucket Capacity	7 cy	to 360		hour	\$95.00
	Loader, Wheel	Bucket Capacity	8 cy	to 530		hour	\$140.00
		Loader Bucket Capacity	0.5 cy	to 40	Loader and Backhoe Buckets included.	hour	\$14.75
		Loader Bucket Capacity	1 cy	to 70	Loader and Backhoe Buckets included.	hour	
	Loader-Backhoe, Wheel	. ,	1.5 cy		Loader and Backhoe Buckets included.		
	Loader-Backhoe, Wheel		1.75 cy	to 115	Loader and Backhoe Buckets included.	1	
	Mixer, Concrete Portable Mixer, Concrete Portable	Batching Capacity Batching Capacity	10 cft 12 cft			hour hour	\$3.25 \$4.25
	Mixer, Concrete, Trailer	Batching Capacity	12 CIL			Hour	φ4.23
8412	Mntd	Batching Capacity	11 cft	to 10		hour	\$8.75
	Mixer, Concrete, Trailer						
8413		Batching Capacity	16 cft	to 25		hour	\$15.25
	Motorcycle, Police	Washing Carry i	71.1	4- 05		mile	\$0.35
	Mulcher, Trailer Mntd	Working Capacity	7 tph	to 35		hour	
	Mulcher, Trailer Mntd Mulcher, Trailer Mntd	Working Capacity Working Capacity	10 tph 20 tph	to 55 to 120		hour	
	Paver, Asphalt, Towed	working Capacity	20 ιμπ	10 120	Does not include Prime Mover.	hour	
	Paver, Asphalt			to 50	Includes wheel and crawler equipment.	hour	
	Paver, Asphalt			to 125	Includes wheel and crawler equipment.		\$115.00
	Paver, Asphalt			to 175	Includes wheel and crawler equipment.		\$125.00
	Paver, Asphalt			to 250	Includes wheel and crawler equipment.		\$140.00
	Pick-up, Asphalt			to 110		hour	
	Pick-up, Asphalt			to 150		hour	\$83.00
8438	Pick-up, Asphalt			to 200		hour	\$110.00
	Pick-up, Asphalt			to 275		hour	\$140.00
8660	Plow, Cable	Plow Depth	24 in	to 30		hour	\$10.25

16852 Plow, Cable	Code		Specification	Capacity/Size	HP	Notes	Unit	Rate
6450 Plow, Snow, Grader Mnrtd (Witth	8661	Plow, Cable	Plow Depth	36 in	to 65		hour	\$27.75
6451 Plow, Snow, Truck Mnd Width					to 110		hour	\$31.75
B453 Plow, Snow, Truck Mintd Width to 15 ft Milh leveling wing, Add to Truck rate for hour \$18							hour	
Best							_	
B453 Plow, Snow, Truck Mntd Width 10 15 ft 10 10 10 10 10 10 10 1	8452	Plow, Snow, Truck Mntd	Width	to 15 ft			hour	\$10.75
19470 Pump						With leveling wing. Add to Truck rate for		
1947 Pump	8453	Plow, Snow, Truck Mntd	Width	to 15 ft			hour	\$18.50
6472 Pump	8470	Pump			to 4	Does not include Hoses.	hour	\$2.15
84774 Pump					to 6	Does not include Hoses.	hour	\$3.20
19476 Pump						Does not include Hoses.	hour	
19476 Pump					to 15	Does not include Hoses.	hour	
B476 Pump					to 25		hour	\$9.25
19477 Pump	8475	Pump			to 40	Does not include Hoses.	hour	\$16.00
19478 Pump					to 60	Does not include Hoses.	hour	
19479 Pump					to 95		hour	
19480 Pump		Pump				Does not include Hoses.	hour	
8482 Pump					to 200	Does not include Hoses.	hour	\$36.00
B483 Pump	8480	Pump			to 275	Does not include Hoses.	hour	\$80.00
B484 Pump					to 350	Does not include Hoses.	_	
B4485 Pump					to 425	Does not include Hoses.		
B485 Dump						Does not include Hoses.		
Sav. Concrete	8484	Pump			to 575	Does not include Hoses.	hour	\$155.00
BST1 Saw, Concrete Blade Diameter 26 in 10.35 hour S13						Does not include Hoses.	hour	\$180.00
BS12 Saw, Concrete Blade Diameter 48 in 10 65 hour \$23 8513 Saw, Rock 10 200 hour \$38 8514 Saw, Rock 10 200 hour \$86 8514 Saw, Rock 10 200 hour \$86 8514 Saw, Rock Scraper Scraper Capacity 16 cy 10 250 hour \$86 8522 Scraper Scraper Capacity 23 cy 10 365 hour \$39 8522 Scraper Scraper Capacity 23 cy 10 365 hour \$34 8522 Scraper Scraper Capacity 24 cy 10 475 hour \$240 8560 Snow Blower Capacity 2,000 tph 10 400 hour \$140 8560 Snow Blower Capacity 2,000 tph 10 400 hour \$140 8561 Snow Blower Capacity 2,500 tph 10 500 hour \$140 8562 Snow Blower Capacity 3,500 tph 10 500 hour \$140 8563 Snow Blower, Truck Mntd Capacity 400 tph 10 75 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2000 tph 10 200 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2000 tph 10 340 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 340 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 400 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 400 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 400 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 400 Does not include Truck hour \$370 8552 Snow Blower, Truck Mntd Capacity 2500 tph 10 400 Does not include Truck hour \$380 8560 8 8 8 behind Cutting Width 25 in 10 5 Trailer & Truck mounted. Does not hour \$380 859 8 behind Cutting Width 25 in 10 5 Trailer & Truck mounted. Does not hour \$380 859 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8			Blade Diameter	14 in	to 14		hour	\$6.00
B513 Saw, Rock			Blade Diameter				hour	\$13.50
8514 Saw, Rock			Blade Diameter	48 in			hour	\$23.00
Scraper							hour	\$30.00
8522 Scraper Scraper Capacity 23 c/y to 365 hour \$130 8523 Scraper Scraper Capacity 34 c/y to 475 hour \$240 8560 Snow Blower Capacity 2,000 tph to 400 hour \$140 8561 Snow Blower Capacity 2,500 tph to 500 hour \$140 8561 Snow Blower Capacity 2,500 tph to 500 hour \$140 8562 Snow Blower Capacity 3,500 tph to 500 hour \$180 8550 Snow Blower, Truck Mntd Capacity 600 tph to 75 Does not include Truck. hour \$180 8551 Snow Blower, Truck Mntd Capacity 2000 tph to 200 Does not include Truck. hour \$37 8552 Snow Blower, Truck Mntd Capacity 2000 tph to 340 Does not include Truck. hour \$37 8553 Snow Blower, Truck Mntd Capacity 2000 tph to 340 Does not include Truck. hour \$180 8553 Snow Blower, Truck Mntd Capacity 2500 tph to 400 Does not include Truck. hour \$120 8553 Snow Blower, Truck Mntd Capacity 2500 tph to 400 Does not include Truck. hour \$120 8558 Behind Cutting Width 25 in to 5 Trailer & Truck mounted. Does not include Truck. hour \$38 8559 Behind Cutting Width 60 in to 15 Trailer & Truck mounted. Does not include Prime Mover. hour \$38 8630 Sprayer, Seed Working Capacity 1250 gal to 50 Include Prime Mover. hour \$150 8631 Sprayer, Seed Working Capacity 3500 gal to 115 Include Prime Mover. hour \$48 8423 Spreader, Chemical Capacity 5 c/y to 4 Trailer & Truck mounted. Does not hour \$48 8424 Spreader, Chip Spread Hopper Width 12.5 ft to 152 8458 Spreader, Chip Spread Hopper Width 12.5 ft to 152 8459 Spreader, Chip Spread Hopper Width 12.5 ft to 152 8450 Spreader, Sand Mounting Tailgate, Chassis Truck mounted. hour \$38 8451 Spreader, Sand Mounting Truck (10 yd) hour \$38 8452 Spreader, Sand Mounting Truck (10 yd) hour \$38 8453 Spreader, Sand Mounting Truck (10 yd) hour \$38 8454 Striper Paint Capacity 120 gal to 122 hour \$38							hour	
8523 Scraper Scraper Capacity 34 cy to 475 hour \$200			Scraper Capacity				_	
SECAL Scraper Scraper Capacity 44 cy to 600 hour \$240								
8560 Snow Blower Capacity								
8561 Snow Blower Capacity 2,500 tph to 500 hour \$160								
8562 Snow Blower Capacity Snow Blower Capacity Snow Blower Truck Mntd Capacity								
8550 Snow Blower, Truck Mntd Capacity 600 tph to 75 Does not include Truck. hour \$37 8551 Snow Blower, Truck Mntd Capacity 1400 tph to 200 Does not include Truck. hour \$710 8552 Snow Blower, Truck Mntd Capacity 2000 tph to 340 Does not include Truck. hour \$710 8553 Snow Blower, Truck Mntd Capacity 2500 tph to 400 Does not include Truck. hour \$710 Snow Thrower, Walk Snow Thrower,			<u> </u>					
8551 Snow Blower, Truck Mntd Capacity 2000 tph to 200 Does not include Truck. hour \$70 8552 Snow Blower, Truck Mntd Capacity 2000 tph to 340 Does not include Truck. hour \$110 Snow Blower, Truck Mntd Capacity 2500 tph to 400 Does not include Truck. hour \$120 Snow Thrower, Walk Stiper Paint Capacity 2500 tph to 400 Does not include Truck. hour \$120 Snow Thrower, Walk Stiper Paint Capacity 2500 tph to 400 Does not include Truck. hour \$120 Snow Thrower, Walk Stiper, Truck Mounted. Does not include Truck hour \$30 Snow Thrower, Walk Stiper, Truck Mounted. Does not include Truck hour \$30 Snow Thrower, Walk Stiper, Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Truck Mounted. Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. Snow Trailer & Truck Mounted. Does not include Prime Mover. hour \$40 Snow Trailer & Truck Mounted. S							hour	
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8558 Behind Cutting Width 25 in to 5 Sow Thrower, Walk Shind Cutting Width Cutting Width 60 in to 15 Sprayer, Seed Working Capacity 750 gal to 30 Include Prime Mover. Hour \$90	8553	Snow Blower, Truck Mntd	Capacity	2500 tph	to 400	Does not include Truck.	hour	\$120.00
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8590 Trailer, Dump Capacity 20 cy Does not include Prime Mover. hour \$8			Capacity	20 cy	to 230	B	_	

Cost Code	Equipment	Specification	Capacity/Size	HP	Notes	Unit	Rate
	Trailer, Dump	Capacity	30 cy		Does not include Prime Mover.	hour	\$14.00
	Trailer, Equipment	Capacity	30 ton			hour	\$10.25
	Trailer, Equipment	Capacity	40 ton			hour	\$12.50
	Trailer, Equipment	Capacity	60 ton			hour	\$15.00
	Trailer, Equipment	Capacity	120 ton			hour	\$25.00
	Trailer, Office	Trailer Size	8' x 24'			hour	\$1.70
	Trailer, Office	Trailer Size	8' x 32'			hour	\$1.75
8642	Trailer, Office	Trailer Size	10' x 32'			hour	\$2.60
8610	Trailer, Water	Tank Capacity	4000 gal		Includes a centrifugal pump with sump and a rear spraybar.	hour	\$11.00
8611	Trailer, Water	Tank Capacity	6000 gal		Includes a centrifugal pump with sump and a rear spraybar.	hour	\$14.00
					Includes a centrifugal pump with sump		
8612	Trailer, Water	Tank Capacity	10000 gal		and a rear spraybar.	hour	\$16.50
8613	Trailer, Water	Tank Capacity	14000 gal		Includes a centrifugal pump with sump and a rear spraybar.	hour	\$20.50
	·				Walk-behind, Crawler & Wheel		
8650	Trencher			to 40	Mounted. Chain and Wheel.	hour	\$11.75
					Walk-behind, Crawler & Wheel		,
8651	Trencher			to 85	Mounted. Chain and Wheel.	hour	\$25.00
	Trowel, Concrete	Diameter	48 in	to 12		hour	\$4.50
	Truck, Concrete Mixer	Mixer Capacity	13 cy	to 300		hour	\$75.00
	Truck, Dump	Struck Capacity	8 cy	to 220		hour	\$35.00
	Truck, Dump	Struck Capacity	10 cy	to 320		hour	\$45.00
	Truck, Dump	Struck Capacity	12 cy	to 400		hour	\$60.00
8723	Truck, Dump	Struck Capacity	18 cy	to 400		hour	\$65.00
	Truck, Dump, Off	Struck Capacity	28 cy	to 450		hour	\$105.00
	Truck, Fire	Pump Capacity	1000 gpm			hour	\$70.00
	Truck, Fire	Pump Capacity	1250 gpm			hour	\$80.00
8692	Truck, Fire	Pump Capacity	1500 gpm			hour	\$85.00
8693	Truck, Fire	Pump Capacity	2000 gpm			hour	\$90.00
8694	Truck, Fire Ladder	Ladder length	75 ft			hour	\$125.00
8695	Truck, Fire Ladder	Ladder length	150 ft			hour	\$150.00
8700	Truck, Flatbed	Maximum Gvw	15000 lb	to 200		hour	\$20.00
8701	Truck, Flatbed	Maximum Gvw	25000 lb	to 275		hour	\$22.00
8702	Truck, Flatbed	Maximum Gvw	30000 lb	to 300		hour	\$25.00
8703	Truck, Flatbed	Maximum Gvw	45000 lb	to 380		hour	\$43.00
8730	Truck, Garbage	Capacity	25 cy	to 255		hour	\$47.00
	Truck, Garbage	Capacity	32 cy	to 325		hour	\$55.00
8800	Truck, Pickup				Transporting people.	mile	\$0.50
8801	Truck, Pickup		½ ton			hour	\$14.00
8802	Truck, Pickup		1 ton			hour	\$20.00
8803	Truck, Pickup		1¼ ton			hour	\$22.00
	Truck, Pickup		1½ ton			hour	\$25.00
	Truck, Pickup		1¾ ton			hour	\$30.00
	Truck, Tractor	4 x 2	30000 lb	to 220		hour	\$32.00
	Truck, Tractor	4 x 2	45000 lb	to 310		hour	\$45.00
	Truck, Tractor	6 x 4	50000 lb	to 400		hour	\$55.00
	Truck, Water	Tank Capacity	2500 gal	to 175	Include pump and rear spray system.	hour	\$31.00
	Truck, Water	Tank Capacity	4000 gal	to 250	Include pump and rear spray system.	hour	\$42.00
	Tub Grinder			to 440		hour	\$85.00
	Tub Grinder			to 630			\$120.00
	Tub Grinder			to 760			\$150.00
	Tub Grinder			to 1000			
	Vehicle, Recreational			to 10		hour	\$3.00
	Vehicle, Small	1		to 30		hour	\$7.00
	Vibrator, Concrete			to 4		hour	\$1.15
	Welder, Portable			to 16	Includes ground cable and lead cable.	hour	\$5.00
	Welder, Portable			to 34	Includes ground cable and lead cable.	hour	\$11.50
8772	Welder, Portable			to 50	Includes ground cable and lead cable.	hour	\$16.00
8//3	Welder, Portable			to 80	Includes ground cable and lead cable.	hour	\$22.00