

Waller County Criminal Justice Community Plan 2017-2018



Fall, 2017

Waller County Criminal Justice Community Plan

What Is a Community Plan?

This plan is formally known as the Waller County Criminal Justice Community Plan, the purpose of which is to identify gaps in services regarding criminal justice issues. The Criminal Justice Division of the Governor's Office (CJD) requires that Criminal Justice Community Plans be developed and maintained by counties and regions throughout Texas.

The document that is represented here reflects the efforts of many in Waller County that are concerned with assuring that any gaps in services are closed, thus making our communities safer places in which to live and work. It is with grateful acknowledgement that the names of those involved in the process of developing this Plan are listed in the section entitled Community Planning Team.

Though the final draft of this Plan was completed in December of 2016, this is a work in progress. New criminal justice goals are identified, the Planning Group changes as a result of individual and agency circumstances, and requirements concerning the makeup of the Plan are subject to change from year to year. Thus, Waller County is interested in keeping up with these changes, and including them in updates that will be posted from time to time.

If you are reading this Plan and have not been involved in its development, you are invited to join in this ongoing effort. Any questions you may have can be addressed to either Chief Brian Cantrell, Community Plan Coordinator for Waller County, or to a Criminal Justice Program staff member of the HGAC COG. Contact information is provided at the end of this document.

The Waller County Commissioners Court supports the concept of community planning by providing staff support and resources for development and implementation of the Waller County Criminal Justice Community Plan. Additionally, the Commissioners Court supports grant applications from county departments as well as community organizations that address gaps in services identified in this Community Plan.

The Waller County Communities That Care (CTC): The Waller County Commissioner's Court unanimously voted to support the CTC-Resolution on July 16, 2014. Pursuant to these votes, Judge Duhon has directed that CTC is the new Criminal Justice planning tool and operating system for Waller County criminal justice planning. The purpose of this important action is to guide the County government to invest in evidence-based practices (EBPs) to ensure that Waller County becomes the most transparent, effective, and efficient justice system in Texas and the Nation."

Areas Represented

Incorporated Communities:

Hempstead
Pattison
Katy

Pine Island
Brookshire

Prairie View
Waller

Unincorporated Communities:

Cedar Creek
Rock Island

Fields Store
Sunnyside

Monaville

School Districts:

Hempstead ISD
Katy ISD

Waller ISD

Royal ISD

Brief description and history of Waller County:

Waller County is situated in the lower coastal plain of southeast Texas. The county has a 2010 Census population of 50,115 and a land area of 514 square miles. The economy of Waller County revolves primarily around farming, cattle, forest products, construction and manufacturing. Mineral resources include oil and gas, salt domes, shell, gypsum, sulphur, sand, gravel, and brick clay.

The county was established in 1873. Its' county seat and largest city is Hempstead which is located thirty-five miles northwest of Houston. Hempstead is the economic center of the county due to the intersection of Business 290 and Texas 6. Currently, the city of Hempstead hosts the annual festival for the renowned locally grown watermelons.

The city of Waller is on Texas Highway 290 with half of the city being located in Harris County. Brookshire, centered along Interstate 10 in the southernmost part of the county, is the host to the county's historical museum.

Waller County is home to Prairie View A&M University. Four Independent School Districts of Hempstead, Royal, Katy and Waller provide education to the youth of the county. Liendo Plantation provides tours and events provide historical information about the area.

According to the US Census Bureau, countywide, the population has increased 15.9 % between 2010 and 2017. Currently whites compromise approximately 43.1 % of the total population, with African-Americans representing 25.8%, Hispanics/Latinos at 29.6 %, American Indian 1.5 %, Asian 1 %, and Multi-Racial 1.4 %.

Community Planning Team

Community Plan Coordinator for Waller County: Chief Brian Cantrell Waller County Fire Marshal's Office and Office of Emergency Management.

In developing this Community Plan, members of the team were divided into several focus groups for the purpose of narrowing the scope of research and data that are incorporated into the Plan. Some members may serve in multiple capacities/categories.

Juvenile Services:

Heather Stautmeister

Family Ties

Victim Services:

Angelisa Bush

Waller County DAs Office

Law Enforcement:

Brian Cantrell

Waller County Fire Marshal's Office

Identification of Community Problems

General Public Safety Needs and Issues

Statistics gathered by government, schools and non-profit agencies in Waller County continue to identify significant problems faced by youth and families. Issues such as substance abuse, domestic violence, mental illness, child abuse and neglect continue to increase. There is a continued need for Domestic Violence Victim's programs, a Narcotics Task Force, prosecution services for narcotics cases; juvenile services including crime prevention services, transportation services, and detention services especially school police programs, after-school, summer programs and activities for youth.

In addition there is a need for health care services, substance abuse services, a Children's Assessment Center for child crime victims, a Community Outreach Center, Environmental Law Enforcement and a continued need for crime victim services.

Colorado Valley Transit District provides demand responsive transportation service for Waller County, however additional route transportation service is needed to adequately address the challenges faced by the agencies involved. Lack of funds and limited resources demonstrate the need for increased funding and continue emphasis in providing solutions for all of the problems identified in order that effective change may occur.

In each of the areas listed below, problems are identified that support the existence and severity of the problems as they are found in Waller County.

In each of the areas on the following pages, problems are identified and data is included that supports both the existence and severity of gaps as they are found in Waller County. Below the description and data are a discussion of the problems, the manner in which the problems are being addressed, and strategically how responses to these community problems could be improved.

Juvenile Issues (listed in order of priority, greatest need first)

Juvenile Issues

Waller Community Plan / Juvenile Issues

Overview

The juvenile issues group determined that there continue to be significant concerns facing youths and their families in Waller County. Issues such as juvenile crime, truancy, and school dropout continue to be problematic. The need for a youth center, mentoring programs, school-to-work programs, drug and alcohol awareness, prevention, intervention, and mental health services remain priorities. Chronic truancy has become a powerful and accurate factor of involvement in crime and violence. School issues continue to be major concerns including violence among peers, bullying, conflict between students and teachers, and feelings of “not fitting in”. Health issues were expressed as a major concern; not having access to quality medical or dental care, low-cost nutritious food, and obesity. The lack of a local youth-focused center was a major issue; leaving youth without a place where they can access tutoring, recreation, and generally have a “safe space” for their own with convenient hours, location, and transportation.

The current needs of juveniles in Waller County were gathered from interviews conducted with youth and parents of youth within the community. Participants included youth between the ages of 11 and 17 that were recruited from Family Ties and Schultz Middle School. Interviews were open ended and ranged between 20 to 60 minutes. Data garnered from these interviews were examined qualitatively. The interview consisted of five questions that the Juvenile issues group developed that elicited a comprehensive list of issues, needs, and gaps in current community resources.

Additionally, Focusing Families has provided long time care to women and children in Hempstead and surrounding areas. In 2015, they provide services to 71 homeless youths in Waller County through emergency shelter.

In 2016, Family Ties, Family Resource Services provided services to more than 21 homeless youth. In addition therapeutic early intervention counseling services were provided to 27 juveniles and their guardians.

Need	Rational	Current Providers	Gaps in current Services
Educational Needs	<ul style="list-style-type: none"> • Low graduation rates • Low Literacy rates • Low state test scores • Limited after school programs • Limited vocational training • Youth needing tutorial services grades will drop, potentially leading to drop out status. Also, youth with too much unsupervised time are more likely to engage in criminal activities, gang activity and or find themselves in dangerous situations 	<p>YMCA – Waller</p> <p>Boys& Girls Club – Royal</p> <p>Hello Hempstead</p>	<ul style="list-style-type: none"> • Not affordable to families that may really need it. • No Services for Hempstead and Prairie view
Recreational Need	<ul style="list-style-type: none"> • No supervised safe spaces • Limited community center access • Limited and costly recreational access • Limited recreational programs • No youth center 	Hempstead Recreational Center	Limited access for socially and economically disadvantaged youth because of cost
Mental Health Intervention Services	<ul style="list-style-type: none"> • Limited mental health resource • Rising suicide attempts and completions • Youth experiencing untreated mental health issues usually struggle academically, engage in alcohol/drug use/abuse, self-harming activities, and or suicide. ISD's serving Waller Co. have identified at least 4 youth suicides in 2016. Services to help youth deal with stress. 	<p>Texana MH MR - General Assessment & Hospital Placement</p> <p>Family Ties- Victim MH assessment & Hospital Referrals</p> <p>Shielded-bearer counseling center</p> <p>PVAMU Psychological Services</p> <p>Rock Prairie</p>	Waiting list for Texana Increases in Victimization related MH issues, limited funding for Licensed staff

Mentoring Programs	Many youth have no adults in their life that they feel can relate to them. Many have grandparents raising them and feel they cannot burden them with their feelings.	Statewide youth services network Gap in Services	Gap in Services
Substance Use/ Abuse Prevention and Intervention	Substance Use/Abuse continue to climb as youth attempt to self-medicate.	Hello Hempstead Family Ties- Victimization Related	No general AA, NA meetings in this area, presents a transportation and child care issues are barriers to
Family & Dating Violence Awareness, Primary Prevention & Intervention Services	Early intervention and prevention are paramount to ending the cycle.	Family Ties- Waller ISD K- 12 Royal ISD K-5 Focusing Families	Due to funding gaps, it is difficult to provide the level of services needed.
Parenting Programs/ Guardian Programs	<ul style="list-style-type: none"> • Most parents, parent the way they were parented and many lack the coping skills needed to balance parenting, work and other issues. • Many children are being parented by grandparents or other family members not equipped to handle the additional stressors in their life and need support. 	TWL Parenting Program Family Ties - Positive Parenting Program for Teens Grandparent /Guardian Support groups	Due to funding gaps, it is difficult to provide the level of services needed.
Teen Pregnancy Prevention Programs	There is a need for education and assistance for teens who become pregnant for them to provide a safe and healthy	TWL Pregnancy Care Center	Due to funding gaps, it is difficult to provide the level of services needed.

	environment for their unborn child.		
School-to Work - Programs	Not all students who graduate from High School will attend a traditional 4-year college and some may decide to work before deciding to attend college. For these students, a school-to work program can aid them in self-sufficiency and their career goals.	Waller ISD Royal ISD Hempstead ISD	Several schools in the county have limited vocational opportunities or do not have any programs available.
Transitional Housing for Teens	Based on the number of unaccompanied youth ages 16-18 in the past 5 years, due to domestic violence, sexual assault and alcoholism/drug abuse in the home, there is a need for supportive housing to assist these youths in completing High School and going to college, vocational training or work.	Family Ties (3 Year Plan) Hello Hempstead	In the past 5 years, more than 37 unaccompanied youth were homeless due to domestic violence, sexual violence, abuse, mental health issues, as well as alcoholism/drug abuse in the home.
Community Service Program for Juvenile Offenders	Youth moving through the Juvenile Probation system need programs and placements to fulfill their requirements of restitution.	Waller Co. Juvenile Probation Hello Program	
General Health	<ul style="list-style-type: none"> • Lack of access to doctors. Dentists, and/or hospitals • Obesity • Food (in)security – having access to a food bank or quality affordable grocery store 	<ul style="list-style-type: none"> • Waller Assistance and Restoration Ministry • Arlan’s Market • Brookshire Brothers • Owens Franklin Health Center (PVAMU) 	<p>No county hospital district</p> <p>PVAMU Cooperative Extensions</p> <p>Health Point-Hempstead</p>

Self-care	Personal grooming, clothing, appearance, and physical activity	Focusing Families Family Ties House of Help	
Financial	Access to jobs, ability to pay bills, and access to affordable food	WARM Work Solutions Focusing Families	
Youth Center	Youth-focused center to provide recreational, educational, and social needs with transportation provided for youth	Hempstead Recreational Center Boys and Girls Cub	
School Climate	Gossip, teacher-student conflicts, and physical & emotional violence (“fights everyday”)	Family Ties Focusing Families Hello Hempstead	
Family & Dating Violence	Sexual and child abuse	Child Protective Services Focusing Families Family Ties	

Victim Issues (listed in order of priority, greatest need first)

Victim Issues

Identified Problem

- Emergency shelter and counseling services for victims of domestic violence, human trafficking and sexual assault
- Victim's assistance program to include counseling for victims of crime, with particular attention to sexual assault victims and victims of domestic violence
- Law enforcement training concerning all aspects of victim services
- Need for low cost legal aid and legal advocacy for victims of crime which also includes immigration services
- Affordable housing/transitional housing for crime victims
- Transportation for victims to get to and from doctor appointments, jobs, stores, criminal procedures, etc.
- Emergency financial funds to ensure victims of crime can meet their financial needs while going through the crisis brought on by the crime committed against them. For ex: assistance with utilities, rent, mortgage, daycare, moving expenses, gas, food, medical and phone.
- Drug and alcohol rehabilitation facility for crime victims that have learned to rely on drugs and alcohol in order to deal with the crime committed against them
- Translation services
- Better access to mental health services for victims of crime
- Grief counseling and assistance for survivors of murder victims
- Youth shelter
- Animal shelter/foster care program for pets of displaced victims of crime
- Job training/skills to assist victims of crime in acquiring the training and skills necessary to obtain gainful employment in order to adequately support themselves and their families.
- Elder Abuse of Crime Victims and financial.

Data Collection

1. Domestic violence and children.

- The 2016 Uniform Crime Report documents 110 reported cases of Family Violence
- # of juveniles served at Family Ties in 2016 who were primary victims of domestic violence: 415
- # of adults served at Family Ties in 2016 who were primary victims of domestic violence: 351
- # of secondary victims served at Family Ties in 2016: 383
- # of calls to Family Ties hotline in 2016: 1,629
- # of victims receiving legal advocacy from Family Ties in 2016: 298
- # of victims receiving translation services from Family Ties in 2016: 192
- # of children served by CASA in 2013 total amount is not broke out by offenses: no data received
- # of victims reported on campus at Prairie View A&M University in 2016: no data received
- # of victims receiving legal advocacy from Focusing Families in 2016: 92
- # of residential and nonresidential victims served at Focusing Families in 2016: 417
- # of nonresidential children served at Focusing Families in 2016: 163
- # of calls to Focusing Families hotline in 2016: 4,608
- # of victims of domestic violence provided Emergency Shelter Services at Focusing Families, in 2016: 120
- # of victims receiving translation services from Focusing Families in 2016: 74
- # of victims receiving transportation services from Focusing Families in 2016: 287
- # of victims provided victim's assistance at the DA's office in 2016: 212

2. Sexual Assault

- The 2016 Uniform Crime Report documents 33 reported cases of Sexual Assault
- Number of reports to the DA's office in 2016: 33
- Number of cases reported to the DA's office with child victims in 2016: 27
- Number of cases of sexual assault or aggravated sexual assaults reported to the DA's office (some were with child victims): 33

- # of victims served in 2016 at Family Ties who were primary victims of sexual abuse: Children 76, and Adults 47
- # of secondary victims served at Family Ties in 2016: 74
- # of Sexual Assault Hotline calls to Family Ties in 2016: 313
- # of Victims of Sexual Assault provided services at Focusing Families in 2016: 212
- # of Sexual Assault Hotline calls to Focusing Families in 2016: 816

Additional Information

- 1. Domestic violence and children.** Families experiencing domestic violence have specific needs touching nearly every aspect of their lives. Without support in the areas of housing, employment, legal assistance, health and mental health, and violence prevention, victims frequently are unable to leave the violent situation for any length of time. Training for prosecutors, police, judges and service providers in the areas of domestic abuse, family violence, mental health and related issue remains an important need and should continue for the benefit of all concerned.
- 2. Lack of low-cost legal aid.** Victims of domestic abuse, elder abuse and other crimes need legal assistance in many areas: protective orders, divorce, landlord/tenant, immigration issues, employment issues, child custody, etc. Existing legal aid services, provided locally by Lone Star Legal Aid, are restricted to the very poor. While attorneys practicing in Texas are encouraged to provide a certain amount of pro bono services annually, it is not mandatory.
- 3. “Throwaway” and homeless youths.** Anecdotal evidence reveals that many youths have been abandoned to the juvenile justice and criminal justice systems by parents who are no longer interested in or capable of controlling them. As a result these youths are at high risk for substance abuse, sexual exploitation and crime.

Note: The Waller County DA’s office also provided victims assistance in 2016 to the following:

- 4 family members of murder victims

- 41 aggravated assault victims
- 2 victims of elder abuse
- 150 DWI related reports
- 402 drug related cases reported

Existing Resources: Focusing Families, Waller County District Attorney's Office, Waller County Sheriff's Office, CASA, Child Protective Services and Family Ties.

Law Enforcement Issues (listed in order of priority, greatest need first)

Identified Problem

- Law Enforcement training to better recognize and respond to mental health issues in our county
- Confidential Mental Health Training for Law Enforcement
- High percentage of Waller County Law Enforcement vehicles need to be replaced
- Increase personnel for narcotic investigations
- Increased DWI Enforcement
- After hours mental health holding areas for persons with mental health issues in the temporary custody of law enforcement
- Sexual assault intervention programs for children and families
- Interagency training with the Office of Emergency Management
- Juvenile education regarding law enforcement
- Juvenile detention center
- Assistance programs for victims of crime (i.e. victim's assistants/coordinators in prosecution/law enforcement agencies)
- Education DWI testing
- Lack of equipment for law enforcement. (special and tactical)
- Blood test training (DWI)
- Youth centers for at-risk youth
- Life skills programs

Additional Information

- There is currently no medical facility in Waller County. The county is serviced by hospitals in Katy, Cypress, Tomball, Bellville and Brenham.
- No facility or holding area for persons who are not charged with criminal acts but are being held for evaluation on mental health related issues.
- County wide there are 5 investigators with specialized training and assignments (drugs and sexual crimes)
- Currently the judge magistrate houses defendants in an open “booking” area of the jail.

OTHER COMMUNITY ISSUES

Family needs (economic).

- Median household income for 2014 was \$50,589.00
- Current unemployment rate is currently: 5 %
- There has been an 8.3% increase in the total population from 2010 to 2014.
- Out of the total population of 46,820, 24% of those were under the age of 18.
- % of Waller County residents living in poverty, 2014 U.S. Census: 20.4%

Education

- % of students who graduated after four years of high school in 2014, Texas Education Agency: Katy ISD **95.8**, Hempstead ISD **92.0** , Royal ISD **99.1** , Waller ISD **98.3**.
- Affordable mental health services provided to youths and adults

Substance abuse

- Waller County does not have a substance abuse residential treatment facility. Such a facility is needed in order to make substance abuse treatment easily accessible for residents of the County. The few AA meeting that exist come and go.
- Data from the Texas Commission on Alcohol and Drug Abuse and various local surveys indicate that adolescent use of alcohol, tobacco, marijuana and other illicit substances is a concern. Substance abuse is a factor in poor school performance, family conflict, motor vehicle accidents and criminal activity, school and police records show. Among youths admitted to TCACA-funded treatment facilities in 2002, the average age of first use was 13. Eighty-eight percent of those admitted were referred to treatment by the juvenile justice system.
- % of the county that has dealt with or is presently dealing with addiction issues: 97
- # of children CASA served as a result of substance abuse issues in the family: 30
- # of referrals in 2011 to Shield Bearer Counseling Center: 137
- # of clients served by Shield Bearer Counseling Center for drug and alcohol abuse: 198

Lack of transportation and mobility

- Lack of additional transportation alternatives is a contributing factor in a multitude of problems faced by Waller County residents. Access to school, the workplace, and service providers (including medical clinics, daycare and various social service providers) is impeded when a adequate level of service is not an option. Free and subsidized public transportation is needed to address the access needs of residents. There is a need for additional transportation alternatives for mental health service, court order requirements, job opportunities and other services.

The U.S. Bureau of the Census profile for year 2000 on vehicles per household had 7.1% of the population with no vehicles; 34.7% with one vehicle and 41.25% with 2 vehicles. Additional to the number of vehicles available per household, the majority of those vehicles are used to

commute to and from work and not available to address general public safety needs and issues.

Mental Health Issues

1. Adult Mental Health

- # of adults from Waller County receiving services at Texana in 2015: 195
- # of children from Waller County receiving services at Texana in 2015: 75
- # of children served by CASA as a result of mental health issues in 2010: 19

I. Community Problems and CJD Focus Areas

Following is a discussion of identified community problems, the manner in which these problems are being addressed, gaps in services, and how responses to these community problems could be improved.

Several problems were included in more than one category revealing that identified issues involve many different parts of our community. We will keep in mind all of the problems we have listed, but will focus our attention on the following areas as we continue to develop this plan. Our major categories of concern are: (1) juvenile issues, (2) law enforcement, (3) victim issues, and (4) community issues.

- *Narcotics Task Force and prosecution services to curtail drug trafficking and violent offenses.*
- *Juvenile and Youth Programs, especially for prevention and detention services, including school police programs*
- *Domestic Violence Programs*
- *Substance Abuse Programs*
- *Sexual Assault Programs*

II. PLAN DEVELOPMENT, MONITORING AND EVALUATION

A. DESIRED OUTCOMES, BARRIERS TO CHANGE

Government agencies and private, non-profit groups have worked with Waller County residents to address community needs in many ways. Their efforts are

reflected in better school performance, less crime, greater focus on important issues and expanded opportunities for all the county's 46,820 residents. Yet many challenges remain.

Few will argue with these common goals: Livable, sustainable, drug-free and crime-free communities, high-quality schools, safe and affordable housing, plentiful high-paying jobs, a vibrant economy and a stable tax base.

Communities that achieve these desired outcomes typically have in place support systems that help their neediest citizens overcome barriers to success—a safety net that returns dividends for the entire community. Quality affordable housing, for example, give low-income families an alternative to crime- and drug-infested neighborhoods while increasing the tax base and providing better opportunities for children and families to succeed. Additional transportation options, good child care and health care, and access to workforce services also help individuals and families achieve their goals while reducing the impact on the juvenile and criminal justice systems.

Waller County's support system is strong but fractured. This support system would be more effective if service-providers did a better job of collaborating, sharing information on clients, tracking levels and types of service, and otherwise benefiting from logical efficiencies. Moreover, if agencies worked harder to reduce duplication of services and found creative ways to fill priority gaps in service, the county as a whole would be better able to attain its goals. In short, Waller County government agencies work with other public and private entities as well as citizens to overcome barriers to systemic change. These changes will require resources money, time, people, ideas, and a willingness on the part of elected officials to become visible public advocates.

B. EVALUATION MEASURES, PROCEDURES

The Waller County Community Planning Group will meet from time to time to review the Community Plan, goals and objectives, and progress toward obtaining desired outcomes.

The five-year plan will be reviewed and updated at the subcommittee level, with recommendations made to the full planning group for approval. Data also will be updated (and risk factors added, deleted or reprioritized) as new information becomes available.

ACKNOWLEDGEMENTS

The Waller County Community Planning Group gratefully acknowledges the assistance provided by the following agencies and organizations in the development of this plan:

Contributor	Agency	Focus Group
Dr. Pamela Martin	Prairie View A&M University	Juvenile Justice
Dr. Noel Estwick	Prairie View A&M University	Juvenile Justice
Kim Parmer	Healing What Hurts	Juvenile Justice
Albert Garfield	Hello Hempstead	Victims Services/Juvenile
Brian Cantrell	Waller County Sheriff's Office	Criminal Justice
Dr. Sam Arungwa	Texas CTC	Criminal Justice
Kim Mathis	Focusing Families	Juvenile Justice
Heather Stautmeister	Family Ties	Victim Services/Juvenile
Rosalva Barriga	Family Ties	Victim Services/Juvenile
Chief Brian Cantrell	Waller County FMO	Criminal Justice
Angelisa Bush	Waller County DA's Office	Victim Issues

Long-Range Plan Development, Monitoring and Evaluation

The Waller County Community Planning Team works in conjunction with other planning groups in the county to ensure a regular exchange of ideas. Individuals active in the planning process generally serve on many of these committees and share mutual concerns.

The Waller County Community Planning Team strives to meet periodically to review the Plan and make necessary additions and deletions. At least one formal meeting of the entire group is held each fall, but agency and community representatives typically submit suggestions and changes via telephone and e-mail throughout the year to the Community Planning Coordinator.

Drafts and annual updates of the Community Plan are circulated by e-mail with requests for comments, changes, etc. Wherever possible e-mail is used to reduce the need for meetings, printing, postage, etc.

It is the intent of the Community Planning Group to improve outcomes for Waller County families struggling with problems described in the Plan's focus areas. Efforts are being made by many Waller County agencies and organizations to address problems with local funds as well as grant funds from multiple state and federal sources. To the extent that these funds are available, the Community Planning Team will continue to encourage agencies to provide programming that addresses the outlined focus areas

Contact Information

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This Plan is available on-line at the following URL address:

<http://www.co.waller.tx.us/>